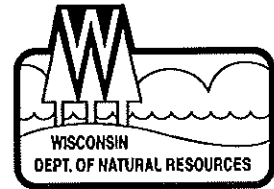


State of Wisconsin  
DEPARTMENT OF NATURAL RESOURCES  
101 S. Webster Street  
Box 7921  
Madison WI 53707-7921

Scott Walker, Governor  
Cathy Stepp, Secretary  
Telephone 608-266-2621  
Toll Free 1-888-938-7463  
TTY Access via relay - 711



OCT 31 2012

Environmental Management Support, Inc.  
Attn: Mr. Don West  
8601 Georgia Avenue, Suite 500  
Silver Spring, MD 20910

Subject: EPA Brownfields Assessment Coalition Grant Application

Dear Mr. West:

The Wisconsin Brownfields Coalition (WBC) is applying for \$600,000 in assessment funds- \$480,000 in hazardous substance funds and \$120,000 in petroleum funds. The WBC members include the Wisconsin Department of Natural Resources, as the cooperative agreement administrator, and nine Wisconsin Regional Planning Commissions (RPCs): Bay-Lake, Capital Area, East Central Wisconsin, North Central Wisconsin, Northwest, Southeastern Wisconsin, West Central Wisconsin, Mississippi River, and Southwestern Wisconsin Regional Planning Commissions.

These governmental entities have successfully applied for and received EPA revolving loan, clean-up, and assessment funds since 2004. The partnership has helped Wisconsin by providing direct assistance to Wisconsin communities, and leveraging millions of dollars. Given this success, the WBC is seeking to expand its partnership by applying for assessment dollars to assess the known or perceived environmental and public health impacts of closed, closing and bankrupt manufacturing plants in the state.

#### Mandatory Contents of Transmittal Letter

- a. **Applicant Identification:**  
Wisconsin Department of Natural Resources, 101 S. Webster Street, P.O. Box 7921 RR/5, Madison, WI 53707-7921
- b. **Applicant DUNS number:**  
809611247
- c. **Funding Requested**
  - i) Assessment
  - ii) \$600,000
  - iii) Contamination: Hazardous Substances (\$480,000) and Petroleum (\$120,000)
  - iv) Coalition
- d. **Location:**  
State of Wisconsin
- e. **Site-Specific Information:** N/A
- f. **Contacts:**

- i) Project Director: Darsi Foss, Chief, Brownfields and Outreach Section, 101 South Webster Street (RR/5), Madison, WI 53707. darsi.foss@wisconsin.gov. Phone: 608-267-6713. Fax: 608-267-7646
- ii) Chief Executive: Cathy Stepp, Secretary, Wisconsin Department of Natural Resources, 101 South Webster Street, P.O. Box 7921, Madison, WI 53707-7921. cathy.stepp@wisconsin.gov. Phone: 608-267-7556. Fax: 608-261-4380.

**g. Date Submitted:**

November 12, 2012

**h. Project Period:**

From October 2013 through September 2016.

**i. Population:**

- i) 5,686,986 in the State of Wisconsin (2010 US Census Bureau)

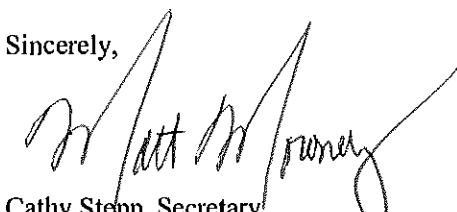
- Bay-Lake RPC- 462,531
- Capital Area RPC- 426,531
- East Central RPC- 453,159
- North Central RPC- 429,744
- Northwest RPC- 179,933
- Southeastern Wisconsin RPC- 1,932,908
- West Central Wisconsin RPC- 371,189
- Mississippi River RPC- 297,249
- Southwestern Wisconsin RPC- 140,085

- ii) 5,686,986 in the State of Wisconsin (2010 US Census Bureau)

**j. Special Considerations Checklist: See Attachment F**

The WBC hopes that EPA agrees that Wisconsin's brownfields initiative is a project well worth EPA's continued investment and support. Thank you in advance for your consideration.

Sincerely,



Cathy Stepp, Secretary

cc: Deborah Orr- US EPA Region 5 Brownfields  
Wisconsin Brownfields Coalition Members  
WBC Partner Organizations

## NARRATIVE- RESPONSES TO RANKING CRITERIA

### V.B.1. Community Need

**V.B.1.a. Health, Welfare and Environment.** According to the WDNR, Wisconsin communities have a demonstrated need for funds to assess and investigate approximately 3,811 properties (i.e., “open sites”) with known contamination, and an estimated 2,500 yet-to-be-discovered brownfields. The state is notified of approximately 400 new sites needing cleanup annually. Well over 50% of all open sites are predominately contaminated with non-petroleum substances. Some of the most challenging sites remain in Wisconsin’s inventory: foundries, dry cleaners, manufactured gas plants, electroplaters, and wood treating sites. The size of the sites vary from less than one acre to large brownfields sites, such as the former Chrysler-Kenosha Engine Plant (107 acres) and the Oak Creek Lake Michigan brownfields project (300 acres).

The Wisconsin Brownfields Coalition (WBC) hopes to address brownfields across the state and, in particular, in rural areas that lack the resources to do so on their own. Whereas only 21% of the US population lives in rural areas, approximately 27% of residents in Wisconsin live in federally defined rural area-the state has only three cities with populations greater than 100,000.<sup>1</sup> Given this and its position as the second leading manufacturing state, there are a disproportionate number of industrial properties found in small communities in Wisconsin compared to other states.<sup>2</sup> Additionally, most rural communities in Wisconsin share social and economic challenges which makes it difficult to tackle brownfields, including limited well-paying jobs, growing poverty, aging population, and less active real estate markets. These rural communities lack city-funded planning and brownfields staff found in larger metropolitan areas. Brownfields found in these communities are significantly less likely to be cleaned up by the private sector and need public financial investment in order for cleanup to occur.

The WBC’s jurisdiction is the entire state of Wisconsin. For planning purposes, the WBC reached out to its partners for a list of potential sites to assess under this project. While no sites have been officially selected at this time, the sites and communities identified in Table 1 will be used to illustrate the needs of the state throughout this proposal.

**Table 1: Potential Brownfields Assessment Sites and Impacts**

Site/Location/ Census Tract	Former Use	Potential/ Known Contaminants	Exposure Pathways	Health Effects
Formrite- Two Rivers, Manitowoc County, 005400	Metal fabrication	VOCs	Groundwater, direct contact	Cancer, CNS, liver, kidneys, skin
C.M. Christianson Co.- Phelps, Vilas County, 950200	Wood-treatment	PAHs, dioxins/furans, PCP	Direct contact, groundwater, surface water	Cancer, CNS, liver, kidneys, skin
Vaughn Industrial Sales- Knox, Price County, 970600	Steel fabrication, storage	Petroleum, asbestos, solvents	Direct contact, groundwater, surface water, inhalation	Cancer, respiratory, CNS, liver, kidneys, skin

<sup>1</sup> 2010 US Census and 2010 USDA Economic Research Service

<sup>2</sup> 2011 US Bureau of Labor Statistics

Site/Location/ Census Tract	Former Use	Potential/ Known Contaminants	Exposure Pathways	Health Effects
Turtle Lake Creamery- Turtle Lake, Barron County, 000300	Creamery, telephone storage	VOCs, PAHs, PCB	Direct contact, groundwater, inhalation	Cancer, respiratory, CNS, liver, kidneys, skin
Packerland Packing- Green Bay, Brown County, 001702	Rendering plant	Hydrogen sulfide, petroleum, alkaline, cleaners	Direct contact, groundwater	Cancer, respiratory, CNS, liver, kidneys, skin
Riverfront Property- Green Bay, Brown County, 00800	Lumber mill; coal yard; steel products manufacturing; fuel oil storage	Coal residue, petroleum, solvents,	Direct contact, inhalation, ingestion, groundwater, surface water	Cancer, respiratory, CNS, liver, kidneys, skin
Plateco of Necedah- Necedah, Juneau, 001001	Zinc plating	Metals, cyanide, VOCs, chromium	Direct contact, groundwater, inhalation	Cancer, respiratory, CNS, liver, kidneys, skin

The sites in Table 1, a sample of those suggested to the WBC for inclusion in this proposal, represent 61 acres of properties. The threat of human exposure to the contaminants listed above via direct contact, ingestion and inhalation of particulates and vapors is intensified by the fact that these sites, and many other known brownfields in the state, are located within close proximity to residential neighborhoods, schools, parks and bodies of water easily accessed by the public. For example, the Riverfront Property in Green Bay- a site with a long history of milling, coal/fuel storage, and manufacturing uses- is within blocks of three elementary schools and comprises approximately 18 acres of Fox River frontage, which flows into Lake Michigan.

Table 2 below shows basic demographic data for the example sites. Bold and italicized values indicate greater than state averages (or lower in the case of median household (HH) income) on census and health data.

**Table 2: Basic Demographic Data for Potential Brownfields Assessment Sites**

Site (Tract, City, County)	Population <sup>3</sup>	Unemploy. <sup>4</sup>	Poverty Rate <sup>5</sup>	% Minority <sup>3</sup>	% LMI <sup>6</sup>	Median HH Income <sup>3</sup>
<b>Formrite</b>						
005400	3116		<b><i>14.9</i></b>	9.8	62.0	<b><i>\$43,125</i></b>
Two Rivers	11,712		11.8	5.5	42.3	<b><i>\$47,981</i></b>
Manitowoc County	81,442	7.4	8.9	7.8	37.9	<b><i>\$49,354</i></b>
<b>C.M. Christianson Co.</b>						
950200	4140		11.5	2.3	50.0	<b><i>\$39,598</i></b>
Phelps	1200		<b><i>16.6</i></b>	2.8	49.0	<b><i>\$38,281</i></b>
Vilas County	21,430	<b><i>7.7</i></b>	11.9	13.7	45.8	<b><i>\$41,631</i></b>

<sup>3</sup> US Census Bureau, 2010

<sup>4</sup> Wisconsin Department of Workforce Development, August 2012 Unemployment Rates

<sup>5</sup> US Census Bureau, 2006-2010 Avg.

<sup>6</sup> HUD FY12 Low and Moderate Income Summary

Site (Census Tract, City, County)	Population	Unemploy.	Poverty Rate	% Minority	% LMI <sup>7</sup>	Median HH Income
<b>Vaughn Industrial</b>						
970600	2268		<i>13.0</i>	0.6	54.0	<i>\$41,909</i>
Knox	341		<i>15.8</i>	2.8	53.3	<i>\$36,607</i>
Price	14,159	7.0	11.8	3.7	43.9	<i>\$41,026</i>
<b>Turtle Lake Creamery</b>						
000300	4215		<i>12.8</i>	3.5	55.0	<i>\$45,390</i>
Turtle Lake	1050		11.2	8.2	54.9	<i>\$43,558</i>
Barron	45,870	7.4	5.7	5.3	41.4	<i>\$42,601</i>
<b>Packerland Packing</b>						
001702	3529		<b>35</b>	<b>31.3</b>	67	<b>\$28,438</b>
Green Bay	104,057	6.5	<i>15.5</i>	<i>22.1</i>	49	<i>\$42,135</i>
Green County	248,007	6.5	10.3	10.3	39.3	\$52,553
<b>Riverfront Parcel</b>						
000800	1835		<i>20.7</i>	<i>41.1</i>	76	<i>\$32,439</i>
Green Bay	104,057	6.5	<i>15.5</i>	<i>22.1</i>	49	<i>\$42,135</i>
Brown County	248,007	6.5	10.3	10.3	39.3	\$52,553
<b>Plateco of Necedah</b>						
001001	2874		8.4	4.4	55	<i>\$44,100</i>
Necedah	2327		7.0	2.8	51	<i>\$45,774</i>
Juneau	26,664	<b>8.5</b>	11	6.0	45.8	\$55,048
<b>Wisconsin</b>	5,686,986	7.5	12.4	16.7		\$51,598
<b>U.S.</b>	312,547,171	8.1	15.3	36.6		\$51,914

Minorities, low-income residents, children and elderly are disproportionately impacted by brownfields in Wisconsin. The majority of the sites identified in Table 1 are located in low-moderate income areas with a large percentage of these sensitive populations. For example, Formrite, a former metal fabricator located in Two Rivers, is located in a census tract where 62% of the population is low-moderate income (LMI). The site known as the Riverfront Parcel located in Green Bay, is located in a census tract where 41.1% of the population is minority (11.2% Black, 16.1% Hispanic, 8.4% Native American, and 8.2% Asian) and 76% of residents are low-moderate income. Table 3 below illustrates the concentration of sensitive populations in the assessment areas identified in this proposal. The fact that there are greater percentages of sensitive populations residing in these areas (Table 3) indicates that there may be a correlation between race, income, age and health impacts (see Table 4) from contaminated properties.

**Table 3: Sensitive Populations in Potential Assessment Sites Census Tracts**

Census Tract	% Minority <sup>8</sup>	Children <5 years	Elderly >65 years	% LMI
<b>Manitowoc, 005400</b>	9.8	<i>6.7</i>	<i>14.2</i>	62.0
<b>Vilas, 950200</b>	2.3	3.3	<i>25.9</i>	50.0
<b>Price, 970600</b>	0.6	2.9	<i>22.3</i>	54.0
<b>Barron, 000300</b>	3.5	<i>6.4</i>	<i>17.4</i>	55.0
<b>Brown, 001702</b>	<i>31.3</i>	<i>7.7</i>	9	67
<b>Brown, 000800</b>	<i>41.1</i>	<i>8.9</i>	10.4	76

<sup>7</sup> HUD FY12 Low and Moderate Income Summary

<sup>8</sup> US Census Bureau, 2010

Census Tract	% Minority	Children <5 years	Elderly >65 years	% LMI
Juneau, 001001	8.4	5.3	<b>18.6</b>	55.0
Wisconsin	16.7	6.3	13.7	
U.S.	36.6	6.5	13.0	

**Table 4: Health Data for Identified Counties**

County	Manitowoc	Vilas	Price	Barron	Brown	Juneau	WI	US
Asthma Hosp. Rate <sup>9</sup>	5.5	<b>10.3</b>	4.5	5.6	7.3	<b>10.3</b>	9.0	15.2
Cancer Rate <sup>10</sup>	<b>488</b>	<b>475.5</b>	471.6	431.3	468.8	<b>524.4</b>	474	465

The brownfields identified in Table 1, and others located across the state, pose numerous health concerns to residents. These sites are known or suspected to be contaminated with substances classified as human carcinogens and contributors to developmental, neurological, reproductive, immunological, dermal, and respiratory problems. County-level health data was used to generate Table 4, which shows asthma hospitalization and cancer rates for the potential assessment areas identified in this proposal. Based on this data, it is likely that proximity and exposure to contaminants from brownfields could be a source of health impacts in these areas as compared to state and national level data. Wisconsin continues to struggle with high asthma prevalence, likely related to its expansive manufacturing industry. The state ranks in the 75<sup>th</sup> percentile for asthma prevalence with a rate of 9.8%. Race and socioeconomics continue to play a factor in susceptibility to asthma. Among adults in Wisconsin, asthma is twice as high in African Americans as in Whites and more prevalent in low-income than middle to upper-income families.<sup>11</sup>

**V.B.1.b. Financial Need.** While often seen as the “dairy state,” Wisconsin has a strong history of both heavy and light manufacturing as a major part of its economy. The state has the second-highest percentage of its job base employed in manufacturing.<sup>12</sup> Like other states, Wisconsin has lost a record number of manufacturing plants in urban and rural areas since 2008. In the last decade, Wisconsin has lost 25% of its manufacturing base. With this historic job loss, a significant number of plant closings in urban and rural parts of the state have occurred. As a result, an entirely new generation of brownfields sites has been created in Wisconsin. According to the Center on Wisconsin Strategy (COWS):<sup>13</sup>

- Wisconsin’s job deficit is more than 245,900.
- Wisconsin has lost 150,000 manufacturing jobs since 2000; 75,000 of those have been lost since January 2008.
- In 2011, 25% of African Americans- the highest percentage in the nation- and 12.1% of Hispanics in Wisconsin were unemployed.

<sup>9</sup> Per 10,000 –Wisconsin Department of Health Services, Burden of Asthma in 2010; CDC, National Hospital Discharge Survey: 2007 Summary

<sup>10</sup> Per 100,000 - American Cancer Society: Wisconsin Cancer Facts and Figures, 2011

<sup>11</sup> Wisconsin Department of Health Services, Burden of Asthma in 2010; CDC, National Hospital Discharge Survey: 2007 Summary

<sup>12</sup> National Association of Manufacturers- Manufacturing Employment by State

<sup>13</sup> Center on Wisconsin Strategy. The State of Working Wisconsin Report, 2012

- In 2011, 38% of Wisconsin's unemployed had been unemployed for 6 months or longer.

These economic hardships are a daunting challenge for the state of Wisconsin and these selected communities. More challenging is the data for childhood poverty. In Wisconsin, 19.1% of children are living in poverty; most of them in Milwaukee County, where 34% are officially poor. In some sections of the central city, the child poverty rate is closer to 59%. Out of the counties discussed above, Vilas County has the highest childhood poverty rate at 24.6%. Childhood poverty rates for the other counties are as follows- Manitowoc (17.1%), Price (21.7%), Barron (22%), Brown (14.8%), and Juneau (15.7%).

Additional factors affecting the state and these select communities are the increase in: (1) bankruptcies; (2) plant closings/mass layoffs; and (3) foreclosures. In the last six years, approximately 500 businesses of 50 or more employees have closed a plant in Wisconsin. This year the WDNR has already identified more than 192 properties with known or possible contamination going through bankruptcy. To protect public health and ensure cleanup at these properties, the WDNR has bankruptcy proof of claims for over \$70 million since 2009.

Both the state in general and the selected communities in this grant application no longer have the financial means to draw on discretionary sources of revenue to invest in brownfields assessment and cleanup, as they did prior to December 2007. For example, in 2011, Milwaukee acquired 597 properties through tax foreclosure<sup>14</sup>, an increase of over 300% since 2008. Of the 908 properties acquired in Milwaukee between 2008 and 2009, residential properties alone decreased the city's tax base by almost \$2 billion.<sup>15</sup> The tax base in the state has been further eroded by the fact that the bankruptcy and closure of major manufacturers (e.g., GM, Delphi, NewPage, Tecumseh, and Chrysler) have and will continue to negatively impact the revenues for the state and these communities. For example, the annual property tax revenues for the Chrysler plant in Kenosha were over \$350,000, and over \$34,000 for the former Tecumseh facility in New Holstein<sup>16</sup>. These closed plants represent the loss of property tax, sales tax and income tax revenues.

The economic challenges presented by the recession have challenged the state and most of its communities with providing basic services to its citizens. Most communities no longer have the financial or staffing capability to address the existing inventory of brownfields, let alone the "new generation" of brownfields created by the 2008 recession in Wisconsin. With the current unemployment, poverty, bankruptcy and foreclosure rates in the state, it will be several years until the state recovers to the 2007 level of employment. These factors make it difficult to draw on other state or local sources of funding for the assessment of brownfields.

While the WBC received a coalition assessment grant in 2012 of \$500,000, it is still in need of further assistance to assess the large number of plants that have closed due to the most recent recession. With its 2009 assessment grant, the WBC has initiated 20 assessment projects (with nine of these projects complete, and the remaining 11 in the final stages of assessment) accounting for all of the \$1 million awarded. These projects range from small 3/4-acre former

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<sup>14</sup> City of Milwaukee, Office of the Treasurer

<sup>15</sup> SEWRPC, March 2011.

<sup>16</sup> Calumet County Treasurers Office, 2012.

cheese manufacturing facilities needing Phase I and II environmental site assessment services to 100-acre former auto manufacturing facilities needing more complicated site investigation services. Based on the use of 2009 funding, it is expected that the 2012 funds will provide assessment activities to 10 sites, and will be allocated by fall 2013.

## **V.B.2. Project Description and Feasibility of Success**

**V.B.2.a. Project Description** – The WBC is seeking \$600,000 for a coalition assessment grant - \$480,000 in hazardous substance funds and \$120,000 in petroleum funds - to perform Phase I and II environmental site assessments, site investigations and remedial action planning at closing or closed manufacturing plants, with an emphasis on sites with vapor intrusion issues and sites that are in environmental justice and/or economically depressed areas.

Wisconsin is faced with a unique challenge as many of mass layoffs occur in communities that don't have sufficient staff resources to provide timely response actions. As such, the WDNR and its sister agencies partnered in 2009 to create the Wisconsin Plant Recovery Initiative (WPRI). The initiative entails a coordinated, proactive approach to identifying, screening for health/environmental emergencies, reaching out to, and financially assisting the multitude of closing, closed and bankrupt manufacturing plants and the communities where they reside. The goal of WPRI is to prevent a “new generation” of brownfield sites.

The WBC's 2009 and 2012 assessment grants fund the WPRI Assessment Monies (WAM) programs, offering “Community-Managed Funds ” awards and “Contractor Services” awards (similar to the EPA's targeted brownfields assessments) to assess these properties and expeditiously move these closed plants (and other smaller manufacturing sites) back into productive use. The WBC is hoping to successfully acquire a \$600,000 assessment coalition grant in order to continue the WAM program. The funds would be used to conduct Phase I environmental assessments compliant with all-appropriate inquiry standards, Phase II environmental assessments, site investigations and to prepare a limited number of remedial action plans. WAM funds and services are offered on a statewide basis. However, there are a number of communities, such as the ones profiled in this proposal (see Table 1), that could benefit more so from the award of funds or services. Funding priorities include closed or closing manufacturing sites that (1) are rural; (2) are in environmental justice or economically depressed areas; and (3) have known or suspected vapor intrusion issues.

One of the most successful components of this program is the number of rural communities the WBC has been able to target with environmental assessment services. Many of Wisconsin's smaller, more rural communities are often reluctant to seek out state or federal funds because of rigorous reporting and tracking requirements or because they simply do not have the time to seek out such funding. However, because the WBC is managing the state and federal requirements associated with the funding, and conducting extensive targeted outreach efforts, the interest coming from smaller communities has been significant. Fifteen of the twenty WAM projects to date have been in communities with populations under 12,000-four of those were in communities with less than 3,000 people.

In addition to impacting rural communities, a disproportionate number of these sites are also located in environmental justice areas. This is why the WDNR is partnering with the EPA to include ENPPA as part of the WPRI program. Through the WPRI program, EPA and WDNR



will jointly identify closing or closed manufacturing plants in Wisconsin where both agencies can coordinate their efforts and resources to ensure regulatory compliance by the closing/closed plant, and that public health and the environment are protected.

Like many manufacturing-heavy states, Wisconsin has found that the exposure via vapor intrusion is much more common than once originally thought. Chemicals routinely used in manufacturing processes and other businesses (e.g., dry cleaners) have been released to the environment over several decades, and have migrated through utility corridors, groundwater and soil into neighboring structures. In Wisconsin, places like the City of Madison, the Village of Horicon, the City of Oshkosh and many others, these high-profile contamination cases have led to public concerns related to inhalation of chlorinated solvents in homes, schools and businesses.

If awarded this grant, the WDNR would ensure that a minimum of 12 sites would be selected for assessment. The goal would be to deal with immediate public health issues, to protect the environment and to spur economic recovery for these communities. If the selected site is awarded Community-Managed Funds, the WDNR requires that the community provide a municipal resolution from the common council to ensure that the request for funds is approved by the governing body, and thus consistent with the long-term comprehensive plan for the local government. Additional consideration is given to both Community-Managed and Contractor Services awards if the applicant explains the relation of the project to the comprehensive plan or specific redevelopment plan, as well as if the applicant demonstrates the means to move the project to the next step (either financially or through a prospective purchaser).

**V.B.2.b. Budget for EPA Funding, Tracking and Measuring Progress, and Leveraging Other Resources**

**V.B.2.b.i.** The WBC is requesting \$600,000, including \$480,000 in hazardous substance and \$120,000 in petroleum funds, for contractual services necessary to implement this project. Please note that the WBC proposes to use approximately 90% of request funds for sampling (Phase II and Site Investigation) tasks.

**Budget: \$480,000 in Hazardous Substances Funds; \$120,000 in Petroleum Funds**

Budget Categories	Project Tasks				
	Task 1 Phase I ESAs	Task 2 Phase II ESAs	Task 3 Site Investigations	Task 4 Remedial Action Plans	Total
<b><i>Hazardous Substance Funds</i></b>					
Personnel					
Fringe Benefits					
Travel					
Equipment					
Supplies					
Contractual	38,000	300,000	132,000	10,000	480,000
Other					
Total	38,000	300,000	132,000	10,000	480,000
<b><i>Petroleum Funds</i></b>					
Personnel					
Fringe Benefits					

Travel					
Equipment					
Supplies					
Contractual	12,000	64,500	43,500		120,000
Other					
Total	12,000	64,500	43,500		120,000
Total	50,000	364,500	175,500	10,000	600,000

**Task 1–Phase I Environmental Site Assessments:** Phase I Environmental Site Assessments (ESAs) will be performed to identify potential or known areas of environmental contamination. The Phase I ESAs will be performed in accordance with the “Standard Practice for ESAs: Phase I ESA Process,” established by ASTM, designated E-1527-05 that embodies the All Appropriate Inquiry (AAI) Final Rule (40 CFR Part 312). The WBC anticipates completing 13 Phase I ESAs at an average cost of \$3,846 each.

**Task 2– Phase II Environmental Site Assessments:** Phase II ESAs will be conducted to physically confirm that contamination exists in specific areas of identified in the Phase I environmental assessment. The WBC anticipates completing 14 Phase II ESAs at an average cost of \$25,000 each.

**Task 3– Site Investigations:** An estimated 3 site investigations, at an average cost of \$58,333 - will be conducted to define the nature, degree and extent of contamination, and to determine whether any interim actions, remedial actions, or both are necessary at the site.

**Task 4 – Remedial Action Plans:** An estimated 2 Remedial Action Plans, at an average cost of \$5,000 each, will be developed to evaluate the legally acceptable and protective remedies at the sites.

The WBC will be committing its own resources and staff time to conduct outreach activities, Community-Managed Funds or Contractor Services awards application reviews, grant administration, procurement of professional services and other tasks deemed necessary for the successful implementation of this project.

**V.B.2.b.ii.** The WBC and the WDNR have an excellent track record of tracking and measuring the success of the state’s brownfields initiative. The WDNR will ensure that the property profiles for the specific projects are completed in a timely manner, and entered into the EPA ACRES database. In addition, the WDNR will report quarterly to the EPA on the milestone achievements made in implementing the cooperative agreement. Staff time and administrative accomplishments will be reported semi-annually through the s. 128(a) cooperative agreement reports. As part of the negotiated cooperative agreement workplan, the WDNR will report outputs for the grant, such as the number of Phase I and II assessments, remedial action plans, and site investigations initiated and completed. Specific grant outcomes will also be negotiated with EPA, such as acres assessed, funds leveraged, and sustainable practices implemented. These will be tracked by the WDNR cooperative agreement manager, and will be a reporting and reimbursement condition of any funding given to a local government. Finally, the WAM web page will be continuously updated to both market the initiative, and track and communicate its successes. WDNR will develop success story write-ups based on the grants and services

awarded, and post those to the web as well. All work will be tracked in WDNR's Contaminated Lands Environmental Action Network (CLEAN). Further, a separate WPRI plant closing spreadsheet has been developed to track these individual sites and the assistance provided, not just in this phase of the project but all the way through redevelopment as well.

**V.B.2.b.iii. Leveraging:** One of the key "tools" used by WDNR and its partners to leverage public and private dollars is "green team" meetings. These are meetings between federal, state and local government staff and any potential developer. Staff from state agencies (WDNR, Wisconsin Economic Development Corporation (WEDC), Department of Transportation and others) meets with interested communities and private parties about challenging properties or projects. State staff work hand-in-hand to put together a "package" of multi-agency financial incentives, to ensure that funds do not overlap, and that sufficient funds are available to finish each project.

On an annual basis, the state has brownfields grants available for local governments and the private sector. One of the most popular sources of state brownfields funds is WEDC's Brownfield Site Assessment grant program, which has \$2.0 million available biennially. While the federal assessment funds can pay for the traditional assessment work needed, these grants can fund demolition, removal of above-ground containers and underground storage tanks. WEDC has another \$4.5 million in brownfields grants that can pay for site investigations and cleanups and will be leveraged at sites in this program that meet funding priorities (see WEDC letter of documentation in Attachment C). Further, the Departments of Administration and Transportation have funds available for assessment and cleanup for eligible projects (e.g. sites that are located on the Great Lakes).

The WDNR also has cleanup funding as part of its traditional EPA brownfields revolving loan fund and supplemental awards, which fund the "Ready for Reuse" program. WDNR has been successful in loaning or sub-granting these cleanup dollars to eligible projects. Where an assessment of a closed manufacturing plant demonstrates a need for cleanup, the WDNR's RLF funds can be used to assist with project completion. One of the main goals of the WAM program is to get sites ready for cleanup using the Ready for Reuse and WEDC funding programs.

Finally, Wisconsin has a number of other incentives that leverage funds, including: (1) WEDC's remediation tax credits; (2) property tax forgiveness provisions; (3) and the federal tax deduction (if renewed). These are incentives that help on the "back-end" of a project, and can oftentimes be more crucial to a project's success than a front-end grant. A number of entities in Wisconsin have been allocated New Market Tax Credits-for example, the First-Ring Industrial Redevelopment Enterprise (FIRE) in Milwaukee has allocated over \$100 million in these tax credits for economic development financing in low-income industrial neighborhoods. Also, Wisconsin has streamlined its tax incremental financing laws to assist with urban renewal, including the creation of a TIF solely for brownfields. Local governments have created 20 environmental TIFs; the tax increment is used to reimburse the local government for eligible brownfields costs (including assessment costs).

### **V.B.2.c Programmatic Capability and Past Performance**

**V.B.2.c.i. Programmatic Capability** This EPA grant will be managed by the WDNR's Remediation and Redevelopment (RR) Program to ensure it complies with prudent fiscal practices. Funds and services will be awarded and tracked by staff that has over 18 years of experience managing financial programs. Darsi Foss, Chief of the Brownfields and Outreach Section in the Bureau for Remediation and Redevelopment at the WDNR, will be the Program Coordinator for this grant. Ms. Foss has worked for EPA and WDNR since 1985. She has 18 years of experience directly administering EPA program cooperative agreements, and 14 years' experience administering brownfields funds to local governments. Jenna Soyer, a brownfields specialist in the RR program, will assist Ms. Foss in implementing this project. Ms. Soyer has over four years' experience in managing projects funded by federal grants, including EPA brownfields cooperative agreements. Shelley Fox, the RR Program's brownfields grant manager, has 16 years of fiscal experience, and dedicates her efforts to tracking funds and ensuring that the program adheres to state and EPA's financial regulations. The WDNR has adopted a "team" approach to the administration of federal grants to ensure continuity of services. The WDNR's 40 highly experienced hydrogeologists will be involved with the technical oversight of each assessment project. The majority of the technical staff has 10 years or more of experience managing environmental projects.

The WDNR will use the fiscal and grant management systems it has in place for its state and federal brownfields funds to administer the project selection, award, reimbursements and reporting of these federal funds. The WBC has proposed to use these funds in a similar manner as the EPA brownfields assessment funds awarded to the WBC in 2009 (\$1 million) and 2012 (\$500,000). As such, much of the management system (application, scoring and reimbursement materials, sample contracts and agreements, and reporting forms) is already in place. Additionally, the WDNR went through a successful public procurement process to select three environmental consultants in late spring 2010 to carry out the targeted assessments proposed under the 2009 and 2012 funding, and will continue to follow conditions of any award agreement regarding procurement and use of contractors. The WDNR's RR program has been competitively procuring goods and services and professional services since the late 1980s.

**V.B.2.c.ii. Adverse Audits:** OMB Circular A-133 Audit findings have been very positive. The Wisconsin Legislative Audit Bureau (LAB) conducts the OMB Circular A-133 single audit of WDNR at the end of each state fiscal year. LAB's most recent completed audit (March 2012) of WDNR for state fiscal year 2011 did not contain any adverse findings. The WDNR has never been required to comply with any special "high risk" terms and conditions under agency regulations implementing OMB Circular A-102.

**V.B.2.C.iii. Past Performance – 1. Currently or Has Ever Received an EPA Brownfields Grant** The WDNR, the proposed WBC cooperative agreement administrator, has more than 30 years of extensive experience in the management of federal grants, loans and cooperative agreements. The WDNR's Remediation and Redevelopment (RR) program has managed federal grants for more than 18 years. Currently, the RR program is managing 14 federal grants with a total annual budget of over \$7 million. The five most recent EPA brownfields grants received by the RR program include a \$2 million American Recovery and Reinvestment Act (ARRA) brownfields revolving loan grant awarded in 2009 and EPA brownfields assessment grants totaling \$2,300,000, awarded in 2005, 2007, 2009 and 2012.

**Funds Expenditure:** The WDNR has a record of wisely using federal funds that EPA has awarded within the terms of the grant schedule. Since 2004, WDNR has received EPA brownfields revolving loan funds for approximately \$10.5 million. To date, WDNR has contractually obligated or has pending awards that total approximately \$6.8 million. Currently, \$1,300,000 in hazardous substance funds and \$450,000 in petroleum funds remain available to grant or loan out. The cooperative agreement period ends September 2015. Of the \$2 million ARRA brownfields revolving loan fund money awarded in 2009, no unobligated funds remain. Additionally, WDNR has fully expended all of the \$800,000 brownfields assessment funds awarded in 2005 and 2007, and obligated or spent all of the \$1 million in assessment funds awarded in 2009. With respect to the \$500,000 brownfields assessment funds awarded in May 2012, the WBC has had several conversations with potential assessment sites- including potential applicants in Slinger (pop. 5,944), Darien (pop. 1,580), Prairie du Chien (pop. 5,911) and Beaver Dam (pop. 16,214). The WBC expects to have all of the 2012 funds obligated by August 2013.

**Compliance:** WDNR has consistently completed the following activities for each of these grants: (1) quarterly, semi-annual and annual progress reports required per grant conditions; (2) semiannual progress reports required by WDNR's Environmental Performance Partnership Agreement (EnPPA) with EPA Region 5; (3) brownfields reporting measures required through grant conditions or the EnPPA; and (4) annual Financial Status Reports (FSRs) required per grant conditions, often submitting these on a more frequent quarterly basis. For both the brownfield revolving loan fund grant and the assessment grants, WDNR has completed in a timely manner the required property profiles and entered them into ACRES. The WDNR has an excellent working relationship with EPA Region V staff, and have conscientiously filed timely reports to EPA, followed work plans and met agreed upon schedules.

**Accomplishments:** With the \$1,800,000 in brownfields assessment funds from 2005, 2007 and 2009, the WDNR has conducted 70 Phase I assessments, 37 Phase II assessments, eight limited Phase II assessments, 5 NR 716 Site Investigations, 1 multi-site groundwater investigation, outreach activities (e.g., web site, open house, publications), and has three additional Phase I's and four Phase II's underway. With the \$8.495 million in non-ARRA revolving loan funds, the WDNR has provided 5 loans and 20 grants for almost \$6.8M. In addition, WDNR is currently in discussions with 4 applicants for additional grants or loans totaling over \$1.2 million. For the \$2M ARRA revolving loans funds, WDNR provided 8 sub-grants for cleanup activities and all funds have been utilized.

### **V.B.3. Community Engagement and Partnerships**

**V.B.3.a. Plan to Involve Affected Community:** The WBC's definition of "targeted community or audience" will include - but will not be limited to - the following entities impacted by contaminated properties and brownfields: (1) communities, both urban and rural; (2) impacted residents; (3) economic and redevelopment authorities; (4) regional economic boards; (5) community workforce development boards; (6) policy and research centers; (7) educational institutions; (8) state municipal, labor and business associations, and any regional affiliates; (9) state agencies; (10) US EPA; and (11) other partners.

Upon award of funding, the WBC will hold a statewide information session as part of our annual Consultant's Day announcing the availability of the funds. The WBC will also disseminate funding information through coalition partners' and community-based organizations' newsletters

and websites and market the funds through local media outlets. Once the WBC has worked with its partners to identify sites for assessment it will, with the WDNR in the lead, address any communication barriers that arise on specific sites. The WBC will utilize its community organization partners, identified in Table 5, such as the 16<sup>th</sup> Street Community Health Center and other entities, to provide direct resources or references to overcome cultural language barriers. WDNR currently has site warning signs in various languages, and has translation resources to convert documents and web text to Spanish or Hmong. WDNR also has Spanish and Hmong interpreter resources. In addition, many of the DHS health publications are available in English, Hmong and Spanish. The WBC will meet with communities and impacted residents, and bring together appropriate state agencies as well as federal agency resources (e.g., ATSDR, EPA), to discuss the technical, financial, liability and health issues associated with specific sites. WDNR and its partners conduct over 50 such meetings a year with local governments. In addition, the WBC will work with contracted consulting firms to determine if local residents that have graduated from the EPA brownfields job training program can be hired to assist on WPRI site projects.

**V.B.3.b. Local, State, and Tribal Partnerships with Environmental and Health Agencies**  
Wisconsin's Regional Planning Commissions (RPCs), official members of the WBC, will assist the Coalition in marketing the program through their web sites and newsletters, site identification and prioritization, while also working as a neutral third party between a closing business and interested governmental entities (local and state governments). Once assessment awards are made, the RPCs can assist communities on planning for the next stage of the brownfields project, such as grant writing or economic development planning to secure additional funds.

The WBC has been working closely with the WEDC's Community Account Managers (CAMs). CAMs are often the first point of contact for businesses considering closing, expanding, locating or leaving the state and serve as a single point of contact between the business and the state. The CAMs are a critical resource for local economic development professionals as they provide input on what state incentives (e.g., tax credits, bonds, grants, loans, etc.) are available to businesses. The WBC will work with the CAMs to identify sites to target and to leverage additional local and state resources.

The WDNR, as a coalition member and the state environmental regulatory agency, will play a key role in this project. The WDNR will provide the technical expertise on ensuring that the investigation, cleanup and redevelopment meet all applicable public health and environmental laws, through oversight provided by the Remediation and Redevelopment program. All sites receiving funds will be required to seek WDNR review and approval at specific milestones in the process, such as at the site investigation stage, remedial action plan stage and at completion of the remedial action. WDNR's public involvement requirements, in addition to the federal requirements, will ensure that the public is adequately informed about and able to engage in the project.

The WBC will also work with the Wisconsin Department of Health Services (DHS) to ensure that cleanup and redevelopment activities are protective of public health and the environment. Staff at DHS provides a number of environmental health services, including health consultations, fact sheets and meeting resources. For example, in the summer of 2012, DHS staff helped

WDNR host an open house with neighbors regarding vapor intrusion issues at the Madison Kipp Corporation in Madison.

Other agencies, such as Workforce Development, WHEDA, Administration, and Transportation will be brought in by the WBC as needed. WDNR will continue to employ its “green team” meetings strategy to support the Coalition’s efforts in putting together a package of multi-agency, financial incentives that can assist with an overall economic redevelopment project. The WBC will also utilize staff from EPA Region V or the EPA Removals Program as necessary.

**V.B.3.c. Key Community-Based Organizations** The WDNR and its partners have a long and rich tradition of working with community organizations across the state. The WBC will continue to work in conjunction with local organizations to determine what local needs are and how this project can support them. As previously mentioned, the targeted community for these funds will be specific sites and communities impacted by closed and closing manufacturing plants. As such, it is important for the WBC to have support from local community organizations that are willing and able to help market the program, prioritize sites and educate local governments and the general public. A total of 13 community organizations, identified in Table 5 below, have committed their partnership in the WBC’s proposed project; letters of support received from these organizations are attached as Attachment D.

**Table 5: Community-Based Organizations Supporting the Project**

<b>Organization</b>	<b>Organization Type</b>	<b>Project Role</b>
Wisconsin Economic Development Corporation	Public-private economic development agency	Leveraging, outreach, site identification
Wisconsin Housing and Economic Development Authority	Independent community and economic development organization	Leveraging, outreach, site identification
1,000 Friends of Wisconsin	Non-profit environmental	Outreach
The Corridor	Non-profit economic/community development	Outreach, site identification, funding identification
UW Extension- Center for Community & Economic Development	University Extension	Outreach, site identification, data
Brownfields Study Group	Independent Advisory Group	Outreach, programmatic guidance, site identification, funding identification
Center on Wisconsin Strategy	University center	Outreach, data
Thrive	Non-profit economic development	Outreach, site identification
16 <sup>th</sup> Street Community Health Center	Non-profit health center	Outreach
First-ring Industrial Redevelopment Enterprise (FIRE)	Non-profit economic development	Outreach, site identification
New North	Non-profit economic development	Outreach, site identification
Wisconsin Downtown Action Council	Non-profit economic development	Outreach, site identification
Milwaukee 7	Non-profit economic development	Outreach, site identification

## **V.B.4 Project Benefits**

**V.B.4.a. Welfare and Public Health** The receipt of these funds will guarantee that more contaminated properties in Wisconsin will be assessed and cleaned up in the next 3 years, thus halting public health exposures and preventing further environmental degradation. If the WDNR's Site Assessment Grant sites are an indication of public welfare and health concerns, it is cause for concern: of the 474 state-funded SAG grants awarded, over 90% of sites were within 500 feet of a school, park or residence; and on average 75% of the grants awarded had a demonstrated environmental (e.g., direct contact) or physical hazard (e.g., blighted building with evidence of trespassing).

As identified in the Community Need section of this proposal, several of the proposed assessment sites are located in close proximity to sensitive populations including minorities, lower-income residents, children and elderly persons. Wisconsin's residents will directly benefit from the proposed environmental site assessments by providing their communities with the information necessary to determine potential impacts to human and environmental health. The WBC will work with local and state public health officials to ensure that assessment, clean-up and redevelopment activities are protective of public health and the environment. WDNR has an excellent working relationship with Wisconsin Department of Health Services (DHS). DHS staff provides a number of environmental health services, including: (1) on-site and written, site-specific health "consultations" on exposure conditions at contaminated sites and those undergoing remediation; (2) consultation with state agencies and local officials on chemical-specific (e.g., lead and arsenic) or exposure pathway (e.g. vapor intrusion) risks and how they impact cleanup and redevelopment options; and (3) presence at public meetings to answer questions from public on health impacts. For example, state and local health officials are part of the assistance team at sites like the Chrysler engine plant in Kenosha, as well as other brownfields sites.

## **V.B.4.b. Economic Benefits and Greenspace**

**V.B.4.b.i. Economic Benefits** The WBC's proposal would create significant state, local and private investment in Wisconsin's economy. The WBC expects this federal funding to spur additional investment and an increase in property tax base (as the majority of past assessment monies have gone to tax delinquent sites). Results from the former Wisconsin Dept. of Commerce's brownfields grant program is an example of the economic benefits the WBC hopes to achieve. Between 1997 and 2009, the former Department of Commerce awarded 191 grants, for a total of \$75M. The matching investment was \$570M, with a projected increase in property values of \$1.9B. For every \$1 the Department of Commerce provided, there was \$9 in additional investment.<sup>17</sup>

There is a demonstrated need for additional brownfields cleanup dollars for economic projects in this state. The state-funded Brownfields Site Assessment Grant program has been able to award \$16.5 million for almost 474 projects. However, requests for more than \$35.7 million have gone unfunded due to the lack of funding. The state is missing the opportunity to restore these formerly productive properties back into green space projects, public facilities, and housing and economic development projects. According to the Northeast Midwest Institute's draft "*The Environmental and Economic Impacts of Brownfields Redevelopment*" approximately \$1 of

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<sup>17</sup> Data from the former Wisconsin Department of Commerce, 2010



public investment leads to \$8 of total investment. It also estimates that \$5,700 in public funds leverages one job.<sup>18</sup> Thus, the \$600,000 in EPA assessment funds would likely leverage \$4.8 million in total project investment and 105 jobs.

**V.B.4.b.ii. Other non-economic benefits** The Northeast Midwest's July 2008 draft report further estimates that for every acre of brownfields that is redeveloped, 4.5 acres are conserved. According to the American Farmland Trust, Wisconsin is losing 30,000 acres of farmland every year.<sup>19</sup> The \$600,000 from EPA, if awarded, would greatly relieve the development pressures on prime farmland. Last year, the average size of the 471 sites given final cleanup approval was approximately 3.65 acres. The WBC estimates that 14 projects would be put into the cleanup pipeline with the \$600,000 in assessment funds, and therefore the ultimate cleanup of those properties would result in an estimated 51 acres of preserved green space (14 projects x 3.65 acres). In addition, awards made with these assessment funds will take into consideration whether the brownfield project is part of a localities comprehensive plan. The goal would be to create new business opportunities and public places consistent with the "smart growth" plans of Wisconsin communities.

**V.B.4.c. Environmental Benefits from Infrastructure Reuse/Sustainable Reuse** It is the WBC's intent that the cleanup of brownfields across the state will spur infill development, allowing for the reuse of existing infrastructure. In fact, this is one of the compelling reasons why federal, state and local governments are willing to commit public funds to these projects. The RPC members of the WBC will continue to work with the local governments in their regions to identify projects that will maximize use of existing roadways, bus transportation, utility services, neighborhood centers and use of waterfront transportation modes. Together, the WBC will team with the Wisconsin Dept. of Transportation (DOT) to identify brownfields projects where DOT funds could be used to assist with transportation infrastructure work, and to preserve historic sites (e.g. depots), pedestrian and bicycle facilities and paths, and abandoned rail corridors.

For all brownfields projects, environmental best practices and sustainable development activities are promoted by the WBC. The WDNR has made a commitment to incorporate sustainability into all aspects of brownfields projects through its Wisconsin Initiative for Sustainable Remediation and Redevelopment. This effort aims to encourage brownfields staff to assess the applicability of sustainable practices and/or technologies in various stages of their projects - ranging from procurement to environmental remediation and all the way through redevelopment. Additionally, the state has produced a Green and Sustainable Remediation (GSR) Manual and Site-Specific Sustainability Analysis fact sheet. These materials give state staff and environmental professionals a new resource to make environmentally-responsible choices when it comes to cleanup and redevelopment practices. The Wisconsin Initiative for Sustainable Remediation and Redevelopment (WISRR) team hosted training for DNR project managers on use of the GSR Manual in the spring of 2012.

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<sup>18</sup> Northeast Midwest Institute. E. Paul, July 2008.

<sup>19</sup> American Farmland Trust, 2011. <http://wisconsinfarmland.org/news-updates/news/>.

## ATTACHMENT A: Threshold Documentation

### **III.C. THRESHOLD CRITERIA**

#### **III.C.1. Applicant Eligibility**

The Wisconsin Brownfields Coalition (WBC) is the applicant for this \$600,000 coalition assessment grant: \$480,000 in hazardous substance and \$120,000 in petroleum funds. The WBC consists of the Wisconsin Department of Natural Resources (WDNR), as the cooperative agreement administrator, and nine Wisconsin Regional Planning Commissions (RPCs): Capital Area, West Central Wisconsin, North Central, Southwestern Wisconsin, Southeastern Wisconsin, Bay-Lake, Northwest, Mississippi River, and East Central Regional Planning Commissions. The state legislature created the WDNR in 1967. The WBC is submitting the Wisconsin executive orders that created the RPCs as eligibility documentation in Attachment A. Letters documenting RPC membership in the WBC are in Attachment B.

#### **III.C.2. Letter from State or Tribal Environmental Authority**

Not applicable to this application as the State, the WDNR, is the applicant.

#### **III.C.3. Site Eligibility and Property Ownership Eligibility**

Not applicable as this coalition application does not identify specific brownfields sites.

**ATTACHMENT B: Documentation of Applicant Eligibility  
Wisconsin's Regional Planning Commissions**

**Members of the Wisconsin Brownfields Coalition**

The Wisconsin Brownfields Coalition members include the Wisconsin Department of Natural Resources and nine of the state's Regional Planning Commissions (RPCs) (including five tribal members). These RPCs were established pursuant to s. 66.0309, Wis. Stats., and perform planning, coordination and outreach functions for 67 of Wisconsin's 72 counties. Copies of the Executive Orders that created the RPCs are attached.

**Wisconsin Department of Natural Resources**

Cathy Stepp, Secretary  
101 South Webster St.  
Madison, WI 53703

**Bay-Lake Regional Planning Commission**

Richard Heath, Executive Director  
441 South Jackson Street  
Green Bay, WI 54301  
*Created in 1972*

*Counties: Florence, Marinette, Oconto, Brown, Door, Manitowoc, Sheboygan, Kewaunee*

**Capital Area Regional Planning Commission**

Kamran Mesbah, Executive Director  
City County Building, Room 362  
210 Martin Luther King, Jr. Blvd.  
Madison, WI 53703

*Created in 2007*

*County: Dane*

**East Central Wisconsin Regional Planning Commission**

Eric Fowle, Executive Director  
400 Ahnaip Street, Suite 100  
Menasha, WI 54952

*Created in 1972*

*Counties: Calumet, Menominee, Outagamie, Shawano, Waupaca, Waushara, Winnebago*

**North Central Wisconsin Regional Planning Commission**

Dennis Lawrence, Executive Director  
210 McClellan Street, Suite 210  
Wausau, WI 54403

*Created in 1973*

*Counties: Adams, Forest, Juneau, Langlade, Lincoln, Marathon, Oneida, Portage, Vilas, Wood*

**Northwest Regional Planning Commission**

Myron Schuster, Executive Director

1400 S. River St.  
Spooner, WI 54801  
*Created in 1959*

*Counties: Ashland, Bayfield, Burnett, Douglas, Iron, Price, Rusk, Sawyer, Taylor, Washburn, and the Tribal Nations of Bad River, Lac Courte Oreilles, Lac Du Flambeau, Red Cliff, and St. Croix*

**Southeastern Wisconsin Regional Planning Commission**

Kenneth R. Yunker, Executive Director  
W239 N 1812 Rockwood Dr.  
PO Box 1607

Waukesha, WI 53187

*Created in 1960*

*Counties: Kenosha, Milwaukee, Ozaukee, Racine, Walworth, Washington, Waukesha*

**West Central Wisconsin Regional Planning Commission**

Jay B. Tappen, Executive Director  
800 Wisconsin St., Building D2-401, Mail Box 9  
Eau Claire, WI 54703

*Created in 1971*

*Counties: Barron, Chippewa, Clark, Dunn, Eau Claire, Polk and St. Croix*

**Mississippi River Regional Planning Commission**

Greg Flogstad, Director  
1707 Main Street, Suite 435  
La Crosse, WI 54601

*Created in 1964*

*Counties: Pierce, Pepin, Trempealeau, Buffalo, La Crosse, Monroe, Jackson, Vernon, Crawford,*

**Southwestern Wisconsin Regional Planning Commission**

Larry Ward, Executive Director  
One University Plaza  
719 Pioneer Tower

Platteville, WI 53818

*Created in 1970*

*Counties: Grant, Green, Iowa, Lafayette, Richland*

UNITED STATES OF AMERICA

# The State of Wisconsin



EXECUTIVE DEPARTMENT

EXECUTIVE ORDER NO. 35

THERE IS HEREBY CREATED, in accordance with the provisions of Section 66.945 (a) of the Statutes, a regional planning commission which shall be known as the Bay-Lakes Regional Planning Commission which shall have jurisdiction in the counties of Brown, Door, Kewaunee, Manitowoc, Marinette, Oconto and Sheboygan.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison this 2/3<sup>rd</sup> day of April in the year of our Lord one thousand nine hundred and seventy-two.



*Patrick J. Lucey*  
 PATRICK J. LUCEY  
 GOVERNOR

BY THE GOVERNOR:

*[Signature]*  
 SECRETARY OF STATE





EXECUTIVE ORDER NO. 63

THERE IS HEREBY ADDED, to the membership of the Bay-Lake Regional Planning Commission the county of Florence. Such county is to be entitled to all the benefits and responsibilities of other member counties of the Commission.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison, this first day of November in the year of our Lord one thousand nine hundred and seventy-three.



*Patrick J. Lucey*  
PATRICK J. LUCEY  
GOVERNOR

By the Governor:

*W. A. Zimmerman*  
Secretary of State

Received Time Jan. 9. 4:37PM



**OFFICE OF THE GOVERNOR**

**EXECUTIVE ORDER # 197**

**Relating to the Creation of the  
Capital Area Regional Planning Commission**

**WISCONSIN STATE**

**MAY 08 2007**

**LAW LIBRARY**

**WHEREAS**, Wisconsin identified the need to address land use, water quality, transportation and environmental issues on a regional basis more than 40 years ago by authorizing the creation of regional planning commissions; and

**WHEREAS**, the Dane County Regional Planning Commission was created in 1970 by Governor Warren Knowles' Executive Order # 22, and was dissolved in 2002 by Governor Scott McCallum's Executive Order # 52; and

**WHEREAS**, local governments need to work together to meet challenges that transcend municipal boundaries and effectively protect the natural resources and beauty of the capital area, as well as promote economic growth and sound land development practices; and

**WHEREAS**, Wis. Stat. § 66.0309 (2) (b) allows governing bodies of local units of government to petition the State of Wisconsin, requesting the creation of a regional planning commission; and

**WHEREAS**, governing bodies from local units of government in Dane County representing well in excess of 50% of the population of Dane County and well in excess of 50% of the equalized assessed valuation in Dane County have petitioned Governor Doyle by resolution to create the Capital Area Regional Planning Commission; and

**WHEREAS**, certified copies of the resolutions were filed with the Office of the Governor and have been found to be in proper form; and

**WHEREAS**, an agreement was reached by local governments in Dane County that represents an excellent example of local cooperation to protect and restore water quality and minimize water quality degradation while promoting economic development and sound land development practices; and

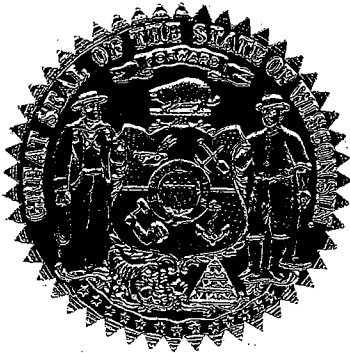
**WHEREAS**, the resolutions requesting the creation of the Capital Area Regional Planning Commission embody an agreement between the local units of government in Dane County that provides for an agency that is capable of developing effective water quality plans for Dane County; establishes a membership plan for the Commission that provides an equitable voice for all Dane County local governments; charges the Commission to develop a Water Quality Plan that will define areas to be protected from development, areas that can be developed with measures to protect, restore or minimize degradation of water quality; and establishes a Budget and Personnel Panel; and

**WHEREAS**, a hearing was held in Madison on the petitions from the governing bodies on December 20, 2006; and

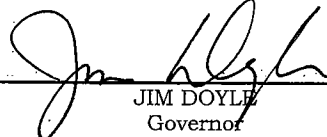
**WHEREAS**, those citizens that provided public comments at the hearing or in conjunction with the hearing overwhelmingly endorsed the creation of the Capital Area Regional Planning Commission;

**NOW, THEREFORE, I, JIM DOYLE, Governor of the State of Wisconsin, by the authority vested in me by the Constitution and laws of this State, and specifically by Wis. Stat. § 66.0309 of the Wisconsin Statutes, do hereby:**

1. Create, effective immediately, consistent with Wis. Stat. § 66.0309(2), a regional planning commission to be known as the Capital Area Regional Planning Commission, which shall have jurisdiction in Dane County, as well as the cities of Edgerton, Fitchburg, Madison, Middleton, Monona, Stoughton, Sun Prairie and Verona; the villages of Belleville, Black Earth, Blue Mounds, Brooklyn, Cambridge, Cottage Grove, Cross Plains, Dane, Deerfield, DeForest, Maple Bluff, Marshall, Mazomanie, McFarland, Mount Horeb, Oregon, Rockdale, Shorewood Hills, Waunakee; and the towns of Albion, Berry, Black Earth, Blooming Grove, Blue Mounds, Bristol, Burke, Christiana, Cottage Grove, Cross Plains, Dane, Deerfield, Dunkirk, Dunn, Madison, Mazomanie, Medina, Middleton, Montrose, Oregon, Perry, Pleasant Springs, Primrose, Roxbury, Rutland, Springdale, Springfield, Sun Prairie, Vermont, Verona, Vienna, Westport, Windsor, and York;
2. Direct that, consistent with Wis. Stat. § 66.0309(3)(b), the membership of the Capital Area Regional Planning Commission shall be in accordance with the resolutions approved by the governing bodies of a majority of the local units of government within Dane County, including the membership plan as it is proposed within the referenced resolutions; and
3. Provide that nothing in this Executive Order shall be construed to contravene any applicable state or federal law.



**IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison this second day of May in the year two thousand seven.**

  
\_\_\_\_\_  
JIM DOYLE  
Governor

By the Governor:

  
\_\_\_\_\_  
DOUGLAS LA FOLLETTE  
Secretary of State





EXECUTIVE ORDER NO. 41

THERE IS HEREBY CREATED, in accordance with the provisions of Section 66.945 (2) of the Statutes, a regional planning commission which shall have jurisdiction in the counties of Calumet, Fond du Lac, Green Lake, Marquette, Menominee, Outagamie, Shawano, Waupaca, Waushara and Winnebago.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison, this twenty-ninth day of June in the year of our Lord one thousand nine hundred and seventy-two.



*Patrick J. Lucey*  
 PATRICK J. LUCEY  
 GOVERNOR

By the Governor:

By the Governor:

*Neil C. Cannon*  
Secretary of State



Received Time Jan. 11. 1:56PM

Received Time Jan. 10. 1959 2:59 PM  
State Archives, WI

EXECUTIVE ORDER

THERE IS HEREBY CREATED, in accordance  
with the provisions of Section 66.945(2) of the  
Statutes, a regional planning commission, which  
shall have jurisdiction in the counties of Ashland,  
Chippewa, Iron and Price.

IN TESTIMONY WHEREOF I have  
herewith set my hand and  
caused the Great Seal of  
the State of Wisconsin to  
be affixed. Done at the  
Capital in the City of  
Madison this second day of  
January in the year of our  
Lord one thousand nine  
hundred and fifty-nine.



*Simon W. Thomson*  
GOVERNOR

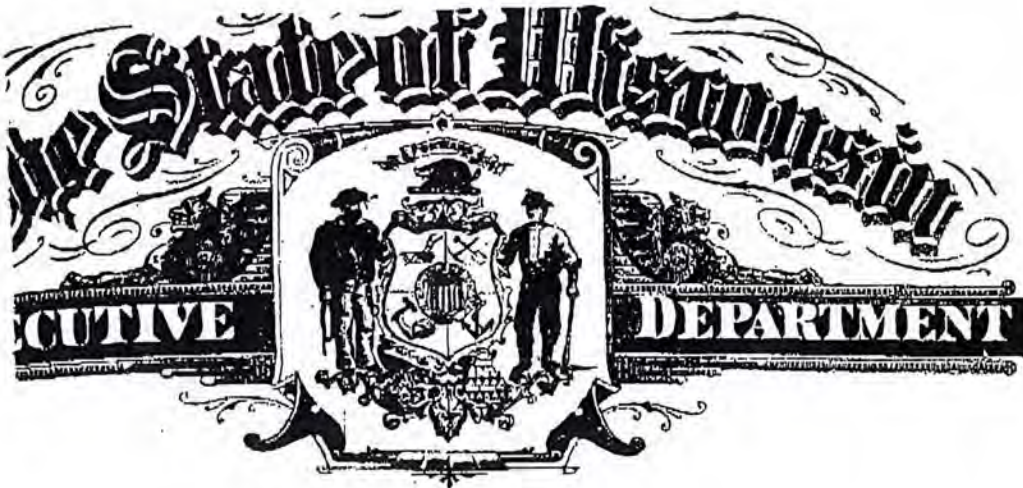
*W. C. Zimmerman*  
Secretary of State

**Wisconsin Governor Executive Order  
Southeastern Wisconsin Regional Planning Commission  
August 8, 1960**

The attached is a photocopy of an Executive Order issued by Wisconsin Governor Gaylord A. Nelson on August 8, 1960 establishing the Southeastern Wisconsin Regional Planning Commission. The original is in the Executive Record maintained by the Wisconsin Secretary of State and preserved in the Wisconsin Historical Society's Archives. This executive order is located in Volume 10 on page 445.

Jonathan Nelson  
Archivist  
Wisconsin Historical Society





EXECUTIVE ORDER

THERE IS HEREBY CREATED, in accordance with the provisions of Section 66.945 (2) of the Statutes, a regional planning commission, which shall have jurisdiction in the counties of Kenosha, Milwaukee, Ozaukee, Racine, Walworth, Washington and Waukesha.

IN TESTIMONY WHEREOF I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison this eighth day of August in the year of our Lord one thousand nine hundred and sixty.



ROSLIND A. NELSON  
GOVERNOR

By the Governor:

ROBERT C. SIMMERMAN  
Secretary of State





EXECUTIVE ORDER - No. 18

THERE IS HEREBY CREATED, in accordance with the provisions of Section 66.945 (a) of the Statutes, a regional planning commission which shall be known as the Southwestern Wisconsin Regional Planning Commission, which shall have jurisdiction in the counties of Grant, Green, Iowa, Lafayette and Richland.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison this 13th day of May in the year of our Lord one thousand nine hundred and seventy.



*Walter P. Dumas*  
 GOVERNOR

By the Governor:

*Walter P. Dumas*  
 Secretary of State



## EXECUTIVE ORDER NO. 11

THERE IS HEREBY CREATED, in accordance with the provisions of Section 66.945 (a) of the Wisconsin Statutes, a regional planning commission which shall be known as the West Central Wisconsin Regional Planning Commission which shall have jurisdiction in the counties of Barron, Chippewa, Clark, Dunn, Eau Claire, Polk and St. Croix.

IN TESTIMONY WHEREOF, I have hereunto set my hand and caused the Great Seal of the State of Wisconsin to be affixed. Done at the Capitol in the City of Madison this 27<sup>th</sup> day of March in the year of our Lord one thousand nine hundred and seventy-one.



A handwritten signature in dark ink, appearing to be "R. L. P.", is written at the bottom right of the page.





*Patrick J. Lucy*  
PATRICK J. LUCY  
GOVERNOR

[2]

BY THE GOVERNOR:

*Patrick J. Lucy*  
SECRETARY OF STATE

Received Time Jan. 11. 2:07PM



**ATTACHMENT C: Committed Leveraged Resources**

**Wisconsin Economic Development Corporation (WEDC)**  
**Wisconsin Housing and Economic Development Authority (WHEDA)**

October 9, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

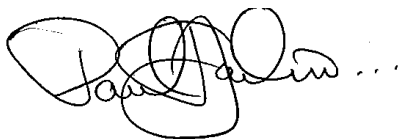
Dear Secretary Stepp:

The Wisconsin Economic Development Corporation (WEDC) supports the Wisconsin Brownfields Coalition (WBC) - consisting of the Wisconsin Department of Natural Resources (WDNR) and several Wisconsin Regional Planning Commission partners – in its efforts to apply for additional Environmental Protection Agency brownfields assessment funds for the state of Wisconsin. The WEDC shares the mutual goal of addressing the environmental issues at closed and closing manufacturing plants to return those properties to productive use.

The WEDC commits to continue to work with the WDNR and WBC to identify brownfields manufacturing sites of mutual interest, and to leverage our respective state and federal funds where there are projects that fit our respective funding priorities. In particular, WEDC has \$2 million in state assessment funds and \$4.5 million in state brownfields grant funds for demolition, investigation and clean up. When possible, both WEDC and WDNR will strive to leverage each other's funds to expeditiously clean up and reuse these manufacturing properties.

The WEDC looks forward to working with the WBC to identify mutual projects to leverage state, federal and private sector resources.

Sincerely,



Paul F. Jadin  
Secretary / CEO



## WISCONSIN HOUSING AND ECONOMIC DEVELOPMENT AUTHORITY

201 West Washington Avenue, Suite 700  
Madison, Wisconsin 53703-2727

Post Office Box 1728  
Madison, Wisconsin 53701-1728

Telephone: 608.266.7884 ■ 800.334.6873  
Facsimile: 608.267.1099 ■ [www.wheda.com](http://www.wheda.com)

October 23, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of the Wisconsin Housing and Economic Development Authority (WHEDA), I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in Environmental Protection Agency (EPA) brownfields assessment funds.

WHEDA was created in 1972 by the Wisconsin Legislature as an independent authority. WHEDA works closely with lenders, developers, local government, nonprofits, community groups and others to implement its low-cost financing programs like our small business guarantee programs.

As part of its mission, WHEDA is leading the newly created *Transform Milwaukee* initiative by assembling a team of public and private partners to create and implement a strategy leveraging Milwaukee's workforce, industrial and transportation assets. WHEDA will work with federal agencies, private foundations, the City of Milwaukee, the Wisconsin Economic Development Corporation, Wisconsin Department of Natural Resources and State agencies to package resources to grow businesses and restore central Milwaukee to a vibrant place in which to live and work.

WHEDA has committed \$100 million to the *Transform Milwaukee* area over the next two years. WHEDA's resources will include federal tax credits, business development loans, workforce housing financing, residential mortgage loans and vacant property remediation grants. WHEDA's resources and other investments are expected to generate \$200 million of overall development during the next two years.

We recognize that the cost to investigate and remediate environmental contamination can often be an insurmountable hurdle to many of our small business customers and for sustained economic development in general. If funds are awarded, WHEDA is looking forward to working with the WDNR and the WBC partners to identify sites that are in need of assessment to further redevelopment, disseminate information to our customers about the available funding, and collaborate on projects to leverage our respective tools and funding sources.

We strongly urge the U.S. EPA to fund this worthy proposal to allow the WBC and its partners to continue the important work of brownfields redevelopment. Please feel free to contact me at either [wyman.winston@wheda.com](mailto:wyman.winston@wheda.com) or 608-266-2893 if I may be of further assistance.

Sincerely,

Wyman Winston  
Executive Director

Scott Walker, Governor ■ Wyman B. Winston, Executive Director

A Wisconsin public body corporate and politic created under Chapter 234, Wisconsin Statutes ■ Offices in Madison and Milwaukee

**ATTACHMENT D: Letters of Support from Community-Based Organizations**

<b>Organization</b>	<b>Organization Type</b>	<b>Project Role</b>
Wisconsin Economic Development Corporation ( <i>See Attachment C for WEDC letter of support</i> )	Public-private economic development agency	Leveraging, outreach, site identification
Wisconsin Housing and Economic Development Authority ( <i>See Attachment C for WHEDA letter of support</i> )	Independent community and economic development organization	Leveraging, outreach, site identification
1,000 Friends of Wisconsin	Non-profit environmental	Outreach
The Corridor	Non-profit economic/community development	Outreach, site identification, funding identification
UW Extension- Center for Community & Economic Development	University Extension	Outreach, site identification, data
Brownfields Study Group	Independent Advisory Group	Outreach, programmatic guidance, site identification, funding identification
Center on Wisconsin Strategy	University center	Outreach, data
Thrive	Non-profit economic development	Outreach, site identification
16 <sup>th</sup> Street Community Health Center	Non-profit health center	Outreach
First-ring Industrial Redevelopment Enterprise (FIRE)	Non-profit economic development	Outreach, site identification
New North	Non-profit economic development	Outreach, site identification
Wisconsin Downtown Action Council	Non-profit economic development	Outreach, site identification
Milwaukee 7	Non-profit economic development	Outreach, site identification



16 North Carroll Street Suite 810 Madison, WI 53703  
friends@1kfriends.org 608.259.1000 www.1kfriends.org

October 19, 2012

Cathy Stepp, Secretary  
Wisconsin Department of Natural Resources  
101 South Webster Street  
Madison, WI 53707

RE: Letter of Support for EPA Brownfields Funding

Dear Secretary Stepp:

On behalf of 1000 Friends of Wisconsin, I am writing in support of the Wisconsin Brownfields Coalition's brownfields grant application for \$600,000 in EPA assessment funds. It is my understanding that the Wisconsin Department of Natural Resources, as the grant administrator, is applying for the EPA funds to assess the large number of manufacturing plants that have closed in Wisconsin over the last decade. WDNR, in partnership with other state agencies and community groups, such as 1000 Friends, hopes to accelerate the number of properties being reused, thus protecting Wisconsin's precious farmland and green space areas.

1000 Friends of Wisconsin was created to protect and enhance Wisconsin's urban and rural landscapes by providing citizens with the inspiration, information and tools they need to effectively participate in the decisions that have the greatest impact on community health. We accomplish our work through three major efforts:

- (1) Promoting Implementation of Smart Growth
- (2) Policy Development and Advocacy
- (3) Research and Information Sharing

Our work focuses on helping communities make the connection between our everyday land use and transportation decisions and our state's economic, environmental and cultural health. The clean up and reuse of brownfields properties is fundamental to our mission. The WDNR's effort to undertake a plant recovery initiative to address the hundreds of closed, closing and bankrupt brownfields properties will help promote wiser land use. As a state that is an unfortunate national leader in the amount of farmland and green space that has been lost to development, these funds would assist in making these former brownfields properties useable again. Promoting sustainable communities and infill development is a priority of 1000 Friends and the WDNR's initiative.

Sincerely,

A handwritten signature in black ink, appearing to read "Steve Hiniker".

Steve Hiniker  
Executive Director



October 18, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

**RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request**

Dear Secretary Stepp:

On behalf of the 30<sup>th</sup> Street Industrial Corridor Corp. (The Corridor), I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

The Corridor is a 20-year old nonprofit organization that works to restore and maintain the economic vitality of the area and to stimulate economic growth in the community. We are proud to partner with the WDNR and WBC, especially for the Wisconsin Plant Recovery Initiative (WPRI). The Corridor's ability to conduct extensive community outreach will complement the WDNR's efforts to speed up the redevelopment of contaminated parcels.

WPRI and the work of the WBC has benefited a community in greatest need; a recent Brookings Institute study cites extreme poverty, affecting over 40% of the population in many census tracts in The Corridor area. One study cites African-American male unemployment as high as 53% (UW-Milwaukee Center for Economic Development). Remediated parcels lead to land redevelopment and ultimately to family-supporting jobs.

If funds are awarded, The Corridor is looking forward to working with the WBC to:

- Assist in identifying additional funding sources,
- Encourage participation in public events, trainings, or webinars related to the funding, and
- Assist the WBC in identifying sites with the greatest need for assessment funding- those that pose an environmental, health and economic hazard to neighborhoods without the means to improve the conditions themselves.

We hope that the WBC's proposal is met with the full support of the US Environmental Protection Agency and we look forward to assisting the Wisconsin DNR and other WBC members in its work as it moves forward. Please feel free to contact me at 414.444.4706 or [Gloria@theCorridor-mke.org](mailto:Gloria@theCorridor-mke.org) if I may be of further assistance.

Sincerely,

Gloria Stearns  
Executive Director

# Center for Community and Economic Development



October 3, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of the University of Wisconsin-Extension Center for Community and Economic Development (CCED), I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

With offices in all 72 Wisconsin counties, and links to the Campuses of the University of Wisconsin System, UW-Extension works directly with communities to achieve sustainability. In addition to helping people understand community change and identify economic development opportunities, the CCED is uniquely suited to collaborate with the WBC by:

- Disseminating information about available tools and assistance to economic development coordinators;
- Encouraging participation in public events, trainings or webinars related to the funding;
- Advising the WBC about proposed or planned redevelopment projects that may be in need of brownfields assessment funding; and
- Providing economic and community data to help prioritize potential funding sites.

We encourage the U.S. EPA to fully fund the WBC's request for this important effort. Please feel free to contact me if I may be of further assistance.

Sincerely,

Greg Wise, Professor  
Director  
Center for Community and Economic Development  
University of Wisconsin-Extension



WISCONSIN  
**BROWNFIELDS STUDY GROUP**

MEMBERS

**John Antaramian**  
ECC Corp

**Nancy Frank**  
UW-Milwaukee

**Benjamin Gramling**  
Sixteenth Street  
Community Health  
Center

**Arthur Harrington**  
Godfrey & Kahn

**Karen Harkness**  
City of Appleton

**Steve Hiniker**  
1000 Friends of  
Wisconsin

**Bruce Keyes**  
Foley & Lardner

**Larry Kirch**  
City of LaCrosse

**Scott Manley**  
WI Manufacturers &  
Commerce

**Dave Misky**  
City of Milwaukee

**Thomas Mueller**  
TEMCO

**John Stibal**  
City of West Allis

**Joy Stieglitz**  
Vandewalle &  
Associates

**Mark Thimke**  
Foley & Lardner

**Sam Tobias**  
Fond du Lac County

**Scott Wilson**  
Ayres Associates

**Dave Worzala**  
Dane County

October 18, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA  
Brownfields Funding Request

Dear Secretary Stepp:

On behalf of the Brownfields Study Group, I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

The Brownfields Study Group was created in 1998 at the direction of the governor and state legislature as an independent task force to evaluate Wisconsin's current brownfields initiatives and recommend changes, as well as propose additional incentives for cleanup and reuse of brownfields. Brownfields Study Group members include representatives from local government units, environmental consulting firms, state government agencies, universities, and non-profits. The Brownfields Study Group was the driving force behind many initiatives including the DNR Brownfield Site Assessment and Green Space and Public Facilities grant programs, Wisconsin Brownfields Insurance and VPLE Insurance programs, and the One Cleanup Program (OCP) Agreement with the EPA.

The Study Group believes that the award of these assessment funds is essential for the continued effort to return closed and closing manufacturing plants in Wisconsin to redeveloped, productive properties. If funds are awarded, the Brownfields Study Group will support the WBC by:

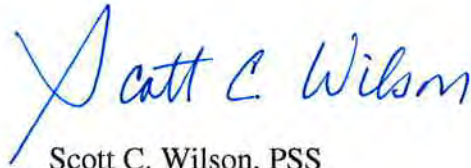
- Providing outreach to communities and business regarding the Wisconsin Plant Recovery Initiative (WPRI) and the assessment monies available through the WAM program;



- Encouraging participation in public events, trainings or webinars related to the funding;
- Advising the WBC about proposed or planned redevelopment projects that may be in need of brownfields assessment funding;
- Providing programmatic guidance on prioritization of sites; and
- Connecting the WBC with opportunities for leveraging-funds at sites selected for assessment.

We encourage the U.S. EPA to fully fund the WBC's request for this important effort. Please feel free to contact me at 608-443-1258 if I may be of further assistance.

Sincerely,



Scott C. Wilson, PSS  
Member- Brownfields Study Group  
Vice President- WI Environmental Services  
Ayes Associates

October 16, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of COWS (the Center on Wisconsin Strategy), I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

COWS is a national policy center for high-road – sustainable, equitable, democratic – economic development. From our base at the University of Wisconsin-Madison, COWS has spent the last two decades building training partnerships across the country, bringing together workforce, community, labor, government and industry stakeholders in a variety of sectors. We have focused on the new energy economy for the last ten years, and we are a leading advocate of the retrofitting of the existing building stock in Wisconsin, and surveying the manufacturing base of this state.

Manufacturing is very important to the state's economy, and due to the economic downturn, we have seen a large increase in the number of manufacturing plants that have closed their doors. Such sites have the potential to be an environmental hazard, and it is very important that these sites be assessed, remediated and returned to productive use.

If funds are awarded, COWS is looking forward to working with the WBC to provide outreach support to the general public and potential assessment funding users about the goals of the Wisconsin Plant Recovery Initiative, and assist in identifying potential project sites by providing targeted economic information. We hope that the WBC's proposal is met with the full support of the US Environmental Protection Agency and we look forward to assisting the Wisconsin DNR and other WBC members in its work as it moves forward.

Please feel free to contact me at 608-262-6944, or via email at [ldresser@cow.org](mailto:ldresser@cow.org) if I may be of further assistance.

Sincerely,



Laura Dresser  
Associate Director

October 22, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

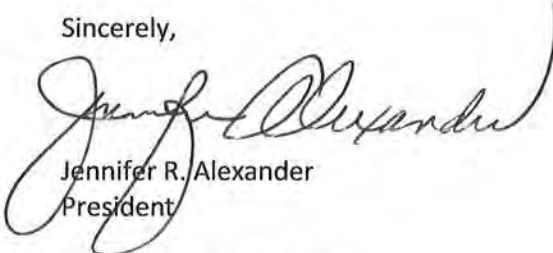
On behalf of Thrive, I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

Thrive is the economic development partnership for the Madison Region (supporting eight counties- Columbia, Dane, Dodge, Green, Iowa, Jefferson, Rock and Sauk) with a vision to create a dynamic environment where people and businesses prosper. We recognize that the environmental, public health, and economic issues associated with brownfields are not only a factor many businesses, individuals and families weigh when making a location decision, but are also quality of life concerns for our existing community members. As such, we view the careful redevelopment of brownfields as a strategic component of sustained economic development.

The availability of brownfield assessment funding comes at a critical time, as redevelopment projects have been slowed by uncertainty and the lagging economy. Thrive recently completed a comprehensive economic development strategy that will serve as the blueprint to drive our 8 county region's economic development efforts over the next 5 years. Thrive anticipates working with the WBC to promote the use of brownfield assessment funds at high-potential, but unproductive (i.e., idle) sites, contributing to our goal of building a world-class business infrastructure to foster community and economic development. Thrive will serve as an information resource for businesses with site selection needs and site owners with a need for environmental assessment funding within our 8 county region.

Thrive appreciates the opportunity to support the work of the WBC and looks forward to working with the WBC in expediting the return of sites to productive use.

Sincerely,



Jennifer R. Alexander  
President

cc: Tom Coogin, WDNR





October 18, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of the Sixteenth Street Community Health Center (SSCHC), I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds. The \$600,000 in support that the WBC is seeking will help communities like the one served by SSCHC address the conditions of legacy contamination that is preventing redevelopment and reuse of scarce land resources.

SSCHC provides primary health care and supportive services to Milwaukee's south side residents, many of whom are low income immigrants from countries around the world. Our Department of Environmental Health has worked for more than fifteen years to better understand and address the environmental conditions in our neighborhoods. Through our work, we know that the degraded economic and environmental conditions of our neighborhoods contribute significantly to our clients' health conditions. Over the years, we have been fortunate to work with partners like the Wisconsin Department of Natural Resources to begin clean up and improve those conditions in order to support a healthier and more vital community.

As you know, our agency has been involved in several major brownfields redevelopment initiatives over the years, and we have enjoyed working with staff from your agency to bring about major cleanup and redevelopment successes. Our work in Milwaukee's Menomonee Valley is heralded as a major success for our state and for the nation, and the experience and lessons learned in that and similar efforts have, and will continue, to shape Wisconsin's ongoing community-based brownfield cleanup activities.

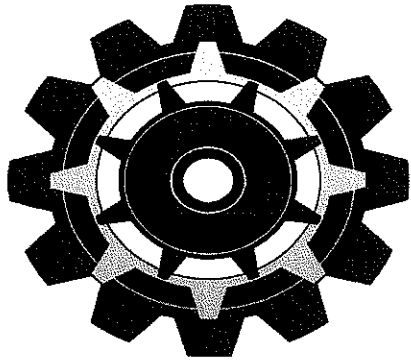
If funds are awarded, SSCHC is looking forward to working with the WBC to provide outreach support to the general public and to help identify potential projects in communities like those served by SSCHC that lack the means to improve or demand improvement of environmental conditions. We hope that the WBC's proposal is met with the full support of the US Environmental Protection Agency and we look forward to assisting the Wisconsin DNR and other WBC members in its work as it moves forward.

Please feel free to contact me at [contact information] if I may be of further assistance.

Sincerely,

A handwritten signature in blue ink, appearing to read "Ben Gramling", is written over a light blue circular stamp.

Ben Gramling  
Director of Environmental Health Programs



**FIRE**  
FIRST-RING INDUSTRIAL REDEVELOPMENT ENTERPRISE  
MILWAUKEE • RACINE • KENOSHA

October 19, 2012

Ms. Cathy Stepp, Secretary  
Wisconsin Department of Natural Resources  
101 South Webster St.  
Madison, WI 53707

RE: Letter of Support for EPA Brownfields funding

Dear Secretary Stepp:

On behalf of First-ring Industrial Redevelopment Enterprise, Inc. (FIRE), I am writing in support of the Wisconsin Brownfields Coalition's Brownfield grant application for \$600,000 in EPA assessment funds. FIRE is a not-for-profit Community Development Entity certified by the U.S. Treasury. In that capacity, we have allocated over \$100 million in New Market Tax Credits for economic development financing in southeastern Wisconsin's low-income industrial neighborhoods.

One of the greatest hurdles in the reuse of closed or closing manufacturing facilities is the fear of unknown environmental liability. The environmental remediation cost is also certainly a great deterrent in industrial redevelopment. However, the single paramount impediment is getting an environmental site assessment. We have seen this lack of site assessment knowledge stop far too many worthy projects from getting off the ground.

For closing or closed manufacturing facilities, getting a ballpark handle on the cost of environmental remediation allows businesses to begin the critical process of obtaining equity and debt financing. Without this essential environmental site assessment, economic development in the urban core areas is effectively muted. We continually encounter the lack of a Phase II site assessment, deterring industrial revitalization and pushing investors to the suburbs to find readily doable deals. For every one acre of brownfield sites in urban areas that we can revitalize we can save four greenfield acres from urban sprawl.

Provided a funding source for site assessments, not only renews manufacturing sites that are closing or have already been abandoned, but saves land from being developed in exurbia. FIRE has a backlog of over \$100 million in development opportunities in low-income neighborhoods within our Southeastern Wisconsin service area. Our pipeline list of projects can help the DNR with outreach efforts, identifying new assessment sites and leverage our funds with EPA funding to conduct even more environmental assessments. FIRE strongly supports the grant application for \$600,000 in EPA assessment funds.

  
John F. Stibal  
President



Monday, October 22, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of New North, Inc., I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

New North is a nonprofit, regional marketing and economic development organization fostering collaboration among private and public sector leaders throughout the 18 counties of Northeast Wisconsin. New North is a regional partner to the Wisconsin Economic Development Corporation (WEDC) and the State of Wisconsin and represents more than 100 private investors.

The availability of brownfield assessment funding comes at a critical time, as redevelopment projects have been slowed by uncertainty and the lagging economy. With this in mind, New North anticipates working with the WBC to promote the use of brownfield assessment funds at high-potential, but unproductive (i.e., idle) sites, contributing to our mission of harnessing and promoting the region's resources for the purpose of sustaining and growing our regional economy. New North will serve as an information resource for businesses with site selection needs and site owners with a need for environmental assessment funding.

New North appreciates the opportunity to support the work of the WBC and looks forward to working with the WBC in expediting the return of sites to productive use.

Please feel free to contact me at 920.336.3860 or [JMurphy@thenewnorth.com](mailto:JMurphy@thenewnorth.com) if I may be of further assistance.

Sincerely,

A handwritten signature in black ink, appearing to read "Jerry Murphy", is written over a light grey rectangular background.

Jerry Murphy  
Executive Director



October 19, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of the Wisconsin Downtown Action Council, I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

Our statewide organization works to facilitate the revitalization of Wisconsin downtowns as vibrant social and economic centers. The ability to assess, cleanup, and reopen or redevelop manufacturing plants located near downtown areas can provide a major boost to our partner communities. In a state like Wisconsin, with abundant greenspace, it is vital to provide incentives to encourage development in the heart of our communities, rather than on the fringe.

If funds are awarded, the Downtown Action Council is looking forward to working with our member communities and businesses to refer potential brownfield sites to the WBC. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

We hope EPA will consider funding this worthy proposal and continue the important work of the WBC in supporting downtowns all across Wisconsin. Please feel free to contact me at (715) 473-4603 or [info@wisconsindowntown.org](mailto:info@wisconsindowntown.org), if we may be of further assistance.

Sincerely,

Sue Bessert  
President  
Wisconsin Downtown Action Council

Wisconsin Downtown Action Council Directors:

Jason Gilman, Onalaska	Brian Fukuda, La Crosse	Anne Katz, Madison
Devin Sutherland, Racine	Kathy Kopp, Platteville	Beth Nicols, Milwaukee
Amy Hansen, Fond du Lac	Tim Anderson, Madison	Daniel Roarty, Green Bay
Jennifer Stephany, Appleton	Michael Stumpf, New Berlin	Dorothy Snyder, Stevens Point
Neil White, Green Bay	Jeff Mirkes, Green Bay	

# MILWAUKEE 7



October 23, 2012

Cathy Stepp, Secretary  
Department of Natural Resources  
101 South Webster St.  
Madison, WI 53703

RE: Letter of Support for Wisconsin Brownfields Coalition's EPA Brownfields Funding Request

Dear Secretary Stepp:

On behalf of the Milwaukee 7, I am writing in support of the Wisconsin Brownfields Coalition's (WBC) grant application for \$600,000 in EPA assessment funds.

The Milwaukee 7, launched in September 2005, was formed to create a regional, cooperative economic development platform for the seven counties of southeastern Wisconsin: Kenosha, Milwaukee, Ozaukee, Racine, Walworth, Washington and Waukesha. Our mission is to attract, retain and grow diverse businesses and talent.

We recognize that the cost to investigate and remediate environmental contamination can often be an insurmountable hurdle to sustained economic development in general. If funds are awarded, the Milwaukee 7 is looking forward to working with the WDNR and the WBC partners to identify sites that are in need of assessment to further redevelopment, disseminate information to the business community about the available funding, and identify other available sources of funding.

We strongly urge the U.S. EPA to fund this worthy proposal to allow the WBC and its partners to continue the important work of brownfields redevelopment. Please feel free to contact me at [pobrien@mdc.mmac.org](mailto:pobrien@mdc.mmac.org) or 414-287-4112 if I may be of further assistance.

Sincerely,

A handwritten signature in black ink that reads 'Pat O'Brien'.

Pat O'Brien  
Executive Director



<b>ATTACHMENT E: Letters of Commitment from Coalition Members</b>
---

<b>Regional Planning Commission</b>	<b>Contact</b>
Bay-Lake Regional Planning Commission	Richard Heath, Executive Director
Capital Area Regional Planning Commission	Kamran Mesbah, Deputy Director
East Central Wisconsin Regional Planning Commission	Eric Fowle, Executive Director
North Central Wisconsin Regional Planning Commission	Dennis Lawrence, Executive Director
Northwest Regional Planning Commission	Myron Schuster, Executive Director
Southeastern Wisconsin Regional Planning Commission	Kenneth Yunker, Executive Director
West Central Wisconsin Regional Planning Commission	Jay Tappen, Executive Director
Mississippi River Regional Planning Commission	Greg Flogstad, Director
Southwestern Wisconsin Regional Planning Commission	Larry War, Executive Director

September 25, 2012

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for a 2013 Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of the Commission's membership in the Wisconsin Brownfields Coalition (WBC) as well as its support of the Coalition's application to the U.S. Environmental Protection Agency for a fiscal year 2013 Federal Brownfields Assessment Coalition grant. The Bay-Lake Regional Planning Commission encompasses an eight-county region that is comprised of Sheboygan, Manitowoc, Kewaunee, Brown, Door, Oconto, Marinette, and Florence counties. The Commission formally agrees to serve as a member of the Wisconsin Brownfields Coalition with the Wisconsin Department of Natural Resources (DNR) serving as the grant administrator for the purpose of applying for:

- \$600,000 in USEPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application to be submitted by the Wisconsin Brownfields Coalition works towards the implementation of the regional planning goals as outlined in the *Bay-Lake 2030 Regional Comprehensive Plan*. More specifically, the funding will:

- support sound land use management practices;
- initiate redevelopment opportunities of underutilized parcels and buildings;
- enables local governments to make better use of existing infrastructure;
- promote quality economic development in urban and rural communities; and
- help protect citizens from environmental pollutants.

The WBC has a track record of working hand-in-hand with both rural communities and larger urban cities across Wisconsin to provide that spark that ignites the cleanup and redevelopment process of underutilized properties that leads to an increase in tax base and more jobs. During the past 12 years, the eight-county Bay-Lake Region has received 56 awards totaling over \$2.5 million from the WBC and DNR for brownfields assessment and cleanup.

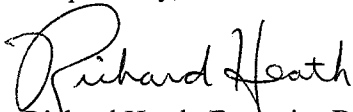
We encourage USEPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway, such as the assessment of environmental contamination at closed manufacturing plants that serves as the key initial step in creating new opportunities for communities hard hit by the 2008

recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant threat to the state's long-term environmental and economic health. It is important that all the necessary stakeholders are collaborating in order to prevent existing brownfield sites from creating expensive health problems and economic development obstacles for future generations.

If funds are awarded, Commission staff are looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow staff to address areas of greatest need, invest funds to support the redevelopment of distressed properties, and create conditions for community revitalization.

If you have any questions, please feel free to contact me via email at: [rheath@baylakerpc.org](mailto:rheath@baylakerpc.org) or by phone at (920) 448-2820. Thank you for your time and consideration of this application.

Respectfully,

A handwritten signature in black ink that reads "Richard Heath". The signature is written in a cursive style with a large initial "R".

Richard Heath, Executive Director  
Bay-Lake Regional Planning Commission

RH:rlh

Cc: Jenna Soyer, DNR (electronic copy)  
File



210 Martin Luther King Jr. Blvd. Room 362 Madison, WI 53703 Phone: 608-266-4137 Fax: 608-266-9117 [www.CapitalAreaRPC.org](http://www.CapitalAreaRPC.org) [info@CapitalAreaRPC.org](mailto:info@CapitalAreaRPC.org)

October 12, 2012

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for a 2013  
Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The Capital Area Regional Planning Commission (CARPC) represents Dane County. CARPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the CARPC region has received 26 awards totaling over \$2.8 million from the WBC and DNR for brownfields assessment and cleanup.



## EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

400 Ahnaip Street, Suite 100 Menasha Wisconsin 54952 (920) 751-4770 Fax (920) 751-4771  
Website: [www.eastcentralrpc.org](http://www.eastcentralrpc.org) Email: [staff@eastcentralrpc.org](mailto:staff@eastcentralrpc.org)

*Celebrating 40 Years of Fostering Regional Collaboration!*

October 26, 2012

Mr. Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

**Re: Membership in the Wisconsin Brownfields Coalition and Support for a 2013 Application for \$600,000 in Brownfields Assessment Funds.**

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of the East Central Wisconsin Regional Planning Commission's membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The East Central Wisconsin Regional Planning Commission (RPC) represents Menominee, Shawano, Waupaca, Outagamie, Waushara, Winnebago, Calumet, Marquette, Green Lake, and Fond du Lac Counties. East Central RPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- Restoring brownfield sites supports sound land use management and is consistent with the vision and objectives of the Commission's 2030 Regional Comprehensive Plan.
- The program helps local governments take advantage of existing infrastructures.
- Brownfields redevelopment can promote economic development in urban and rural communities throughout our region, and;
- Brownfield site clean-ups can help protect our citizens from environmental pollutants.

- Over -



Mr. Mark F. Giesfeldt  
October 26, 2012  
Page 2

The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. **In the past 12 years, the East Central RPC region's communities have received 63 awards totaling almost \$4.3 million from the WBC and DNR for brownfields assessment and cleanup and more is needed to completely address the problem.**

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the East Central RPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and assist in the identification of sites which may be suitable for funding. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, please feel free to contact me at 920-751-4770 or via e-mail at [efowle@eastcentralrpc.org](mailto:efowle@eastcentralrpc.org).

Sincerely,



Eric Fowle, AICP  
Executive Director

c: Jenna Soyer, DNR (via e-mail)

**JOINT RESOLUTION NO. 27-12**

**AUTHORIZING THE COMMISSION TO ENTER INTO A PARTNER AGREEMENT WITH THE WISCONSIN ECONOMIC DEVELOPMENT CORPORATION TO PROVIDE ECONOMIC DEVELOPMENT SERVICES AND TO SUPPORT THE WISCONSIN DEPARTMENT OF NATURAL RESOURCES STATEWIDE BROWNFIELDS COALITON**

**WHEREAS**, the Economic Development Committee and the Open Space Management Committee met in a joint meeting on October 26, 2012 to review and discuss the implications of involvement with a Partner Agreement pertaining to the Wisconsin Economic Development Corporation (WEDC) and a letter of support for the Wisconsin Department of Natural Resources (WDNR) Brownfields Program, and;

**WHEREAS**, the two items are inextricably linked by virtue of the WEDC Partner Agreement, and;

**WHEREAS**, the Joint Committee feels that the issues surrounding the Commission's previous application directly to EPA for brownfields funding are different than those that might exist if the Commission would be involved in the WDNR's Statewide Brownfield Coalition, and;

**WHEREAS**, the Joint Committee feels that it is advantageous to sign the Partner Agreement with WEDC and, that not being part of the WDNR Brownfields Coalition may negatively affect individual communities throughout the region, and;

**WHEREAS**, the WEDC Partner Agreement, EMSI Contract and WDNR Letter of Support are considered to be part of this Resolution, now therefore,

**BE IT RESOLVED BY THE EAST CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION:**

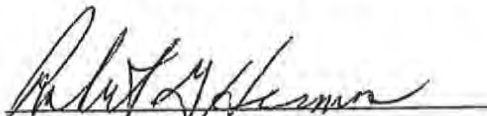
**SECTION 1.** That the Commission approves and authorizes the Chair and/or Executive Director to sign WEDC Partner Agreement, and;

**SECTION 2.** That the Commission approves and authorizes the Chair and/or Executive Director to sign the support letter to the WDNR's Statewide Brownfield Coalition, and retain membership therein as required by the WEDC Partner Agreement;

Effective Date: October 26, 2012

Submitted Jointly By: Economic Development Committee and Open Space and Environmental Management Committee

Prepared By: Eric W. Fowle, AICP Executive Director

  
Robert G. Hermes, Chair

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, CARPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, please feel free to contact me at 608-266-9283.

Sincerely,

Handwritten signature of Kamran Mesbah in cursive script, followed by the initials "cg".

Kamran Mesbah, Deputy Director  
Capital Area Regional Planning Commission

cc: Jenna Soyer, DNR (electronic copy)



# NORTH CENTRAL WISCONSIN REGIONAL PLANNING COMMISSION

210 McClellan Street, Suite 210, Wausau, Wisconsin 54403  
Telephone: 715-849-5510 Fax: 715-849-5110  
Web Page: [www.ncwrpc.org](http://www.ncwrpc.org) Email: [staff@ncwrpc.org](mailto:staff@ncwrpc.org)



SERVING ADAMS, FOREST, JUNEAU, LANGLADE, LINCOLN, MARATHON, ONEIDA, PORTAGE, VILAS AND WOOD COUNTIES

October 1, 2012

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for a  
2013 Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The North Central Wisconsin Regional Planning Commission (RPC) serves Adams, Forest, Juneau, Langlade, Lincoln, Marathon, Oneida, Portage, Vilas, and Wood Counties. North Central Wisconsin RPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

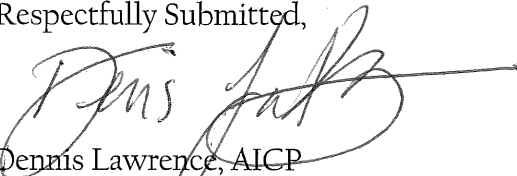
The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the North Central Wisconsin RPC region has received 36 awards totaling over \$1.75 million from the WBC and DNR for brownfields assessment and cleanup.

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the North Central Wisconsin RPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, feel free to contact me at 715-849-5510, Extension 304, or at [dlawrence@ncwrpc.org](mailto:dlawrence@ncwrpc.org).

Respectfully Submitted,



Dennis Lawrence, AICP  
Executive Director

cc: Jenna Soyer, DNR (electronic copy)



**Northwest Regional  
Planning Commission**  
*an economic development district*

Serving communities within and counties of  
ASHLAND • BAYFIELD • BURNETT  
DOUGLAS • IRON • PRICE • RUSK  
SAWYER • TAYLOR • WASHBURN  
And the Tribal Nations of  
BAD RIVER • LAC COURTE OREILLES  
LAC DU FLAMBEAU • RED CLIFF • ST. CROIX

October 1, 2012

RECEIVED

OCT 03 2012

Remediation &  
Redevelopment

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for a 2013 Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The Northwest Regional Planning Commission (RPC) represents Burnett, Washburn, Douglas, Bayfield, Ashland, Sawyer, Rush, Taylor, Price, and Iron Counties. Northwest RPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

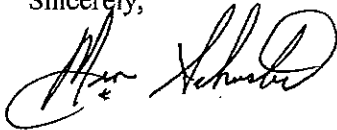
The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the Northwest RPC region has received 40 awards totaling over \$1.5 million from the WBC and DNR for brownfields assessment and cleanup.

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the Northwest RPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, please feel free to contact me at 715-635-2197.

Sincerely,

A handwritten signature in black ink, appearing to read "Myron Schuster". The signature is written in a cursive style with a large, looped initial "M".

Myron Schuster, Executive Director  
Northwest Regional Planning Commission

Cc: Jenna Soyer, DNR (electronic copy)

# SOUTHEASTERN WISCONSIN REGIONAL PLANNING COMMISSION

W239 N1812 ROCKWOOD DRIVE • PO BOX 1607 • WAUKESHA, WI 53187-1607

TELEPHONE (262) 547-6721  
FAX (262) 547-1103

October 1, 2012

*Serving the Counties of:*

KENOSHA  
MILWAUKEE  
OZAUKEE  
RACINE  
WALWORTH  
WASHINGTON  
WAUKESHA



Mr. Mark F. Giesfeldt  
Bureau Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5)  
P.O. Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for a 2013 Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 Federal brownfields assessment coalition grant. The Southeastern Wisconsin Regional Planning Commission (SEWRPC) represents Kenosha, Milwaukee, Ozaukee, Racine, Walworth, Washington, and Waukesha Counties. SEWRPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (WDNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants.

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the SEWRPC region has received 207 awards totaling over \$13.6 million from the WBC and DNR for brownfields assessment and cleanup.

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess

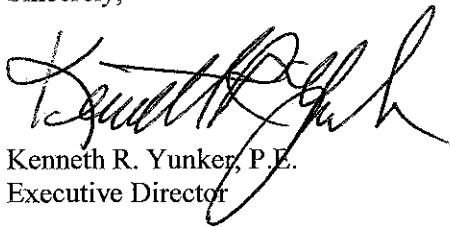
Mr. Mark F. Giesfeldt  
October 1, 2012  
Page 2

environmental contamination at closed manufacturing plants—a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the State's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the SEWRPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, please feel free to contact me at (262) 547-6721, extension 211.

Sincerely,

A handwritten signature in black ink, appearing to read "Kenneth R. Yunker". The signature is fluid and cursive, with a large initial "K" and "Y".

Kenneth R. Yunker, P.E.  
Executive Director

KRY/MGH/pk  
00207346.DOCX

cc: Ms. Jenna Soyer, WDNR (electronic copy)



October 16, 2012

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The West Central Wisconsin Regional Planning Commission (RPC) represents Polk, Barron, St. Croix, Dunn, Chippewa, Eau Claire, and Clark Counties. West Central Wisconsin RPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the West Central Wisconsin RPC region has received 42 awards totaling over \$1.6 million from the WBC and DNR for brownfields assessment and cleanup.

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the West Central Wisconsin RPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization. If you have any questions, please feel free to contact me at 715-836-2918

Sincerely,

A handwritten signature in black ink, appearing to read "Jay B. Tappen". The signature is fluid and cursive, with the first name "Jay" being the most prominent.

Jay B. Tappen, Executive Director  
West Central Wisconsin Regional Planning Commission

Cc: Jenna Soyer, DNR (electronic copy)





**MISSISSIPPI RIVER  
REGIONAL PLANNING COMMISSION**

1707 Main Street, Suite 435  
La Crosse, WI 54601  
Phone: (608) 785-9396  
Fax: (608) 785-9394  
Email: [plan@mrrpc.com](mailto:plan@mrrpc.com)  
Website: [mrrpc.com](http://mrrpc.com)

*Eugene Savage, Black River Falls, WI  
Chairman*  
*Margaret Baecker, Independence, WI  
Vice Chairman*  
*Vicki Burke, Onalaska, WI  
Secretary & Treasurer*  
*Greg Flogstad, Onalaska, WI  
Director*

September 25, 2012

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for a 2013 Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The Mississippi River Regional Planning Commission (RPC) represents Pierce, Pepin, Buffalo, Trempealeau, Jackson, Monroe, La Crosse, Vernon, and Crawford Counties. Mississippi River RPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the Mississippi River RPC region has received 25 awards totaling over \$1.7 million from the WBC and DNR for brownfields assessment and cleanup.

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***A Nine County Economic Development District Providing Assistance to Local Governments***

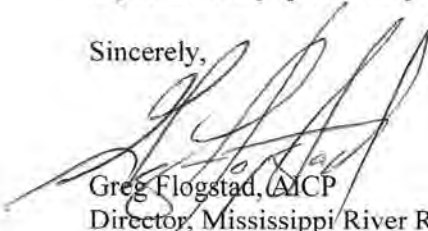
• ***Land Use Planning*** • ***Zoning and Subdivision Ordinances*** • ***Transportation Planning*** • ***Economic Development Planning***  
• ***GIS Mapping*** • ***Recreation Planning*** • ***Revolving Loan Fund Administration*** • ***Grant Writing*** • ***Socioeconomic Data Dissemination***  
• ***Assist Local Interests in Responding to State and Federal Programs*** • ***Advisory Service on Local Planning Issues***  
• ***Coordinating Agency for Programs and Activities*** • ***Public Advocacy on Issues Affecting Our Region***

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the Mississippi River RPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, please feel free to contact me at 608.785.9396.

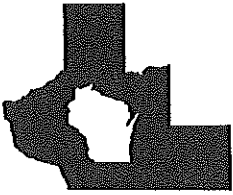
Sincerely,



Greg Flogstad, AICP

Director, Mississippi River Regional Planning Commission

Cc: Jenna Soyer, DNR (electronic copy)



## Southwestern Wisconsin Regional Planning Commission

Serving the Counties of Grant, Green, Iowa, Lafayette and Richland  
Helping Communities Reach Their Goals

October 12, 2012

RECEIVED  
OCT 15 2012  
Remediation &  
Redevelopment

Mark F. Giesfeldt, Director  
Remediation and Redevelopment Program  
Wisconsin Department of Natural Resources  
101 South Webster Street (RR/5), PO Box 7921  
Madison, WI 53707-7921

Re: Membership in the Wisconsin Brownfields Coalition and Support for Application for \$600,000 in Brownfields Assessment Funds.

Dear Mr. Giesfeldt,

Please accept this letter as confirmation of our membership in the Wisconsin Brownfields Coalition (WBC), and as support of the WBC's application to the Environmental Protection Agency for a fiscal year 2013 federal brownfields assessment coalition grant. The Southwestern Wisconsin Regional Planning Commission (RPC) represents Richland, Grant, Iowa, Lafayette, and Green Counties. Southwestern Wisconsin RPC is formally agreeing to serve as a member of the Wisconsin Brownfields Coalition, with the Wisconsin Department of Natural Resources (DNR) as the grant administrator, for the purpose of applying for:

- \$600,000 in EPA Brownfields Assessment Grant Funds to support assessment of closed manufacturing plants

The brownfields grant application by the Wisconsin Brownfields Coalition is a good fit with our regional planning goals for several reasons:

- It supports sound land use management.
- It helps local governments take advantage of existing infrastructures.
- It promotes economic development in urban and rural communities.
- It helps protect citizens from environmental pollutants.

The WBC has a track record of working hand-in-hand with both rural communities and inner city areas across Wisconsin to provide a spark that ignites the cleanup and redevelopment process. In the past 12 years, the Southwestern Wisconsin RPC region has received 13 awards totaling over \$350,000 from the WBC and DNR for brownfields assessment and cleanup.

We sincerely encourage EPA to support the positive impact that additional assessment dollars will have in Wisconsin. These funds will allow the WBC to continue the important work already underway to assess environmental contamination at closed manufacturing plants- a key step in creating new opportunities for communities hard hit by the 2008 recession. The cost of Wisconsin's rich manufacturing legacy is an estimated 4,000 to 8,000 brownfields, which may



## Southwestern Wisconsin Regional Planning Commission

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Serving the Counties of Grant, Green, Iowa, Lafayette and Richland  
*Helping Communities Reach Their Goals*

pose a significant obstacle to the state's environmental and economic health. We must work together now to prevent new brownfield sites from creating problems for future generations.

If funds are awarded, the Southwestern Wisconsin RPC is looking forward to participating in quarterly conference calls with other WBC members and partner agencies to discuss outreach efforts and identification of sites. This partnership will allow us to identify areas of greatest need, where funds can support the turnaround of distressed properties and create conditions for community revitalization.

If you have any questions, please feel free to contact me at 608-342-1713.

Sincerely,

Larry Ward, Executive Director  
Southwestern Wisconsin Regional Planning Commission

Cc: Jenna Soyer, DNR

## ATTACHMENT F: Special Considerations Checklist and Documentation

Please identify (with an **X**) if any of the below items apply to your community or your project as described in your proposal. EPA will verify these disclosures prior to selection and may consider this information during the selection process. Describe how each consideration applies to your proposal and/or attach documentation.

- Community population is 10,000 or less
- Federally recognized Indian tribe
- United States territory
- Applicant assisting a Tribe or territory
- Targeted brownfield sites are impacted by mine-scarred land
- Targeted brownfield sites are contaminated with controlled substances
- Community is impacted by recent natural disaster(s) (2005 or later). To be considered, applicant must identify here the timeframe and type of natural disaster.
- Project is primarily focusing on Phase II assessments
- Applicant demonstrates firm leveraging commitments for facilitating brownfield project completion by identifying amounts and contributors of funding in the proposal and have included documentation
- Community experiencing plant closures (or other significant economic disruptions) (2007 or later), including communities experiencing auto plant closures due to bankruptcy or economic disruptions. To be considered, applicant must identify here the timeframe and name of the plant recently closed and jobs lost, or reason for other significant economic disruption.
- Applicant is a recipient or a core partner of a HUD-DOT-EPA Partnership for Sustainable Communities (PSC) grant that is directly tied to the project area, and can demonstrate that funding from a PSC grant has or will benefit the project area. To be considered, **applicant must attach documentation** which demonstrates this connection to a HUD-DOT-EPA PSC grant.
- Applicant is a recipient of an EPA Brownfields Area-Wide Planning grant
- Community is implementing green remediation plans.

## Special Consideration Checklist Documentation

### **Community population is 10,000 or less.**

Twelve of the 20 projects funded by our WAM program have had populations of 10,000 or less. Four of the potential brownfields assessment sites identified in this proposal also have populations of 10,000 or less. The WAM program is specifically aimed at small communities that often do not have the resources to assess and remediate environmental contamination themselves.

### **Federally recognized Indian Tribe.**

Section 20.002(13), Wis. Stats., states: “Notwithstanding any statute to the contrary, wherever any law authorizes a grant of state funds to be made by a state agency to any county, city, village or town for any purpose, funds may also be granted by that state agency to any federally recognized tribal governing body for the same purpose. The grants are subject to the same conditions and restrictions as apply to grants to counties and municipalities, if any. This subsection shall not be construed to require any grant of state funds to be made to any federally recognized tribal governing body.

The WBC is actively working to market the WAM program to Wisconsin tribes and has recently had conversations with the Forest County Potawatomi about the award program and other resources offered by the WDNR.

### **Applicant assisting a Tribe or territory.**

RPC members of the Wisconsin Brownfields Coalition specifically assist the following Wisconsin tribes: Bad River, Lac Courte Oreilles, Lac Du Flambeau, Red Cliff and St. Croix. In addition, the WAM program and all DNR services are available to all Wisconsin tribes.

### **Community is impacted by recent natural disaster(s) (2005 or later). To be considered, applicant must identify here the timeframe and type of natural disaster.**

There have been six federal Major Disaster Declarations affecting several communities in Wisconsin since 2005 (see the list below). Counties of the potential brownfields sites listed in the narrative are bolded.

#### August 2012

Wisconsin Severe Storms and Flooding (DR-4076) - Red Cliff Indian Reservation, Ashland, Bayfield, and Douglas Counties

#### April 2011

Wisconsin Severe Winter Storm and Snowstorm (DR-1966) - Dane, Dodge, Grant, Green, Iowa, Kenosha, Lafayette, Milwaukee, Racine, Walworth, and Washington Counties

#### October 2010

Wisconsin Severe Storms and Flooding (DR-1944) - Buffalo, Clark, Jackson, Juneau, Marathon, Portage, Taylor, Trempealeau, and Wood counties

### August 2010

Wisconsin Severe Storms, Tornadoes and Flooding (DR-1933 )- Calumet, Grant and Milwaukee Counties

### June 2008

Wisconsin Severe Storms, Tornadoes and Flooding (DR-1768) - Adams, Calumet, Columbia, Crawford, Dane, Dodge, Fond du Lac, Grant, Green Lake, Iowa, Jefferson, Juneau, Kenosha, La Crosse, Manitowoc, Marquette, Milwaukee, Monroe, Ozaukee, Racine, Richland, Rock, Sauk, Sheboygan, Vernon, Walworth, Washington, Waukesha, and Winnebago Counties

### August 2007

Wisconsin Severe Storms and Flooding (DR-1719) - Columbia, Crawford, Dane, Grant, Green, Iowa, Jefferson, Kenosha, La Crosse, Racine, Richland, Rock, Sauk, and Vernon Counties

### **Project is primarily focusing on Phase II assessments.**

The WBC proposes to use approximately 90% of requested funds (\$533,500) for Phase II and Site Investigation work.

### **Community experiencing plant closures.**

Since 2006, approximately 500 businesses of 50 more employees have closed a plant in Wisconsin. Many smaller plants add significantly to the number of plant closures affecting Wisconsin communities. This year alone, the WDNR has already identified more than 192 plants with known or possible contamination going through bankruptcies.

The requested funding will support the Wisconsin Plant Recovery Initiative Assessment Monies (WAM) program. To be eligible for the WAM program, the site must be a closed or closing manufacturing or industrial site. Therefore, all of the requested funding would go to communities experiencing plant closures.

### **Community is implementing green remediation plans.**

Environmental best practices are promoted for all brownfields activities. The WDNR has made a commitment to incorporate sustainability into all aspects of brownfields projects through the Wisconsin Initiative for Sustainable Remediation and Redevelopment (WISRR). The WDNR has also produced a Green and Sustainable Remediation manual and Site-Specific Sustainability Analysis fact sheet. Several projects funded or led by the DNR are currently implementing green remediation. The DNR will work with contractors preparing remedial action plans utilizing the requested funding to incorporate green remediation practices.



**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction Preapplication <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction	<b>2. DATE SUBMITTED</b> 11/12/2012	Applicant Identifier
	<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
	<b>4. DATE RECEIVED BY FEDERAL AGENCY</b>	Federal Identifier

**5. APPLICANT INFORMATION:**

<b>Legal Name</b> Wisconsin Department of Natural Resources	<b>Organizational Unit:</b> Department Wisconsin Department of Natural Resources
<b>Organizational DUNS</b> 809-611-247	Division Bureau for Remediation and Redevelopment
<b>Address</b> 101 S. Webster Street P.O. Box 7921	<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>
<b>City</b> Madison	Prefix First Name Darsi
<b>County</b> Dane	Middle Name
<b>State</b> WI	<b>ZIP</b> 53703-7921
<b>Country</b> U.S.A.	Last Name Foss
	Suffix
	<b>Email</b> darsi.foss@wisconsin.gov

**6. EMPLOYER IDENTIFICATION (EIN):**

3 9 - 6 0 0 6 4 3 6

**7. TYPE OF APPLICANT:** (See back of form for Application Types)

A  
 Other (specify):

**8. TYPE OF APPLICATION:**

New     Continuation     Revision

If Revision, enter appropriate letter(s) in box(es)  
 (See back of form for description of letters.)

Other (specify):

**10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:**

6 6 - 8 1 8

**TITLE: (Name of Program)**  
 Brownfields Federal Assessment Grant

**12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):**

State of Wisconsin

**13. PROPOSED PROJECT:**

**Start Date**    **Ending Date**  
 10/01/2013    09/30/2016

**15. ESTIMATED FUNDING**

a. Federal	\$600,000.00
b. Applicant	\$0.00
c. State	\$0.00
d. Local	\$0.00
e. Other	\$0.00
f. Program Income	\$0.00
g. Total	\$600,000.00

**9. NAME OF FEDERAL AGENCY:**  
 U.S. EPA Region 5

**11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:**  
 Brownfields Assessment Grant

**14. CONGRESSIONAL DISTRICTS OF**

a. Applicant Second	b. Project Statewide
------------------------	-------------------------

**16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?**

a. YES.  THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON: DATE \_\_\_\_\_

b. NO.  PROGRAM IS NOT COVERED BY E.O. 12372  
 OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW

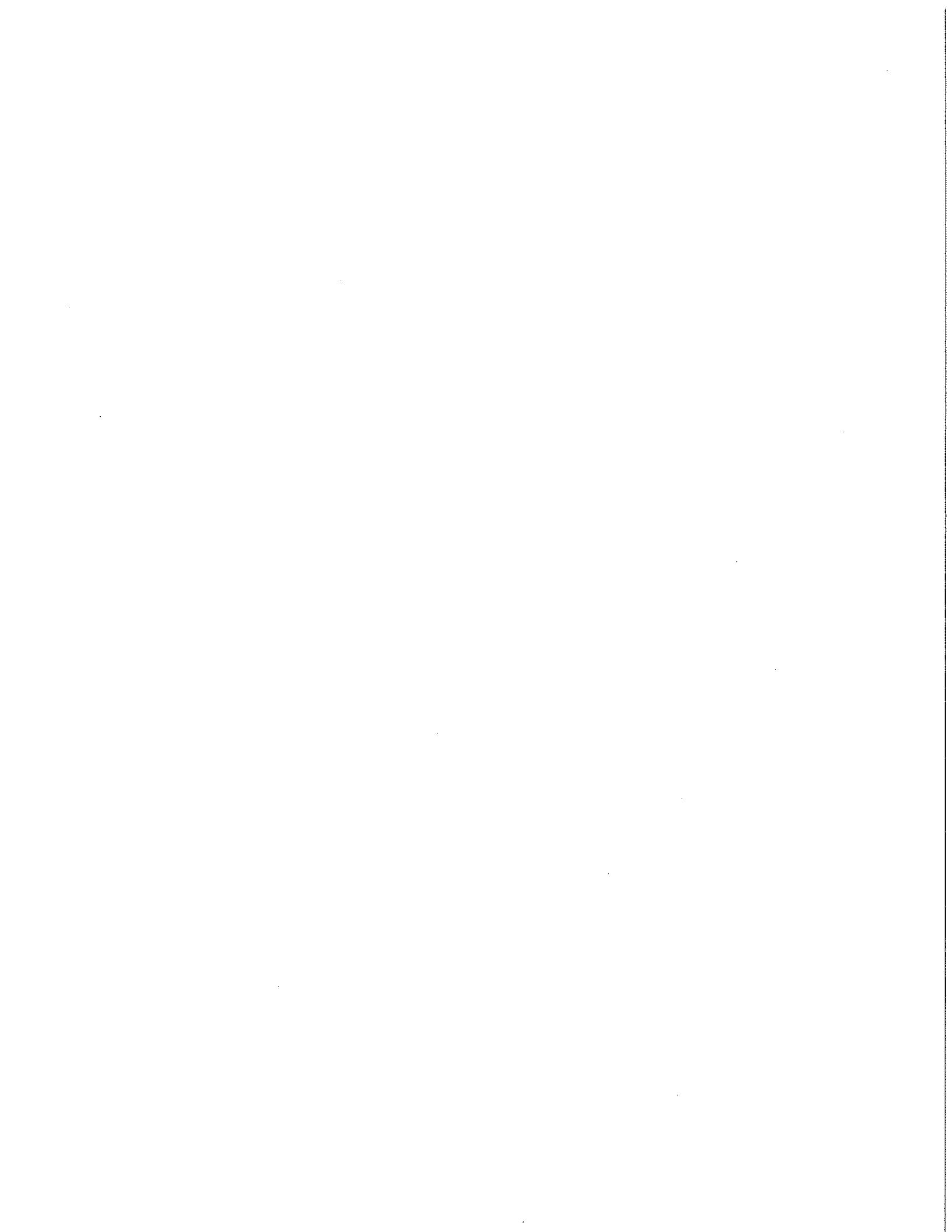
**17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?**

YES If "Yes," Attach an explanation.     NO

**18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT, THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.**

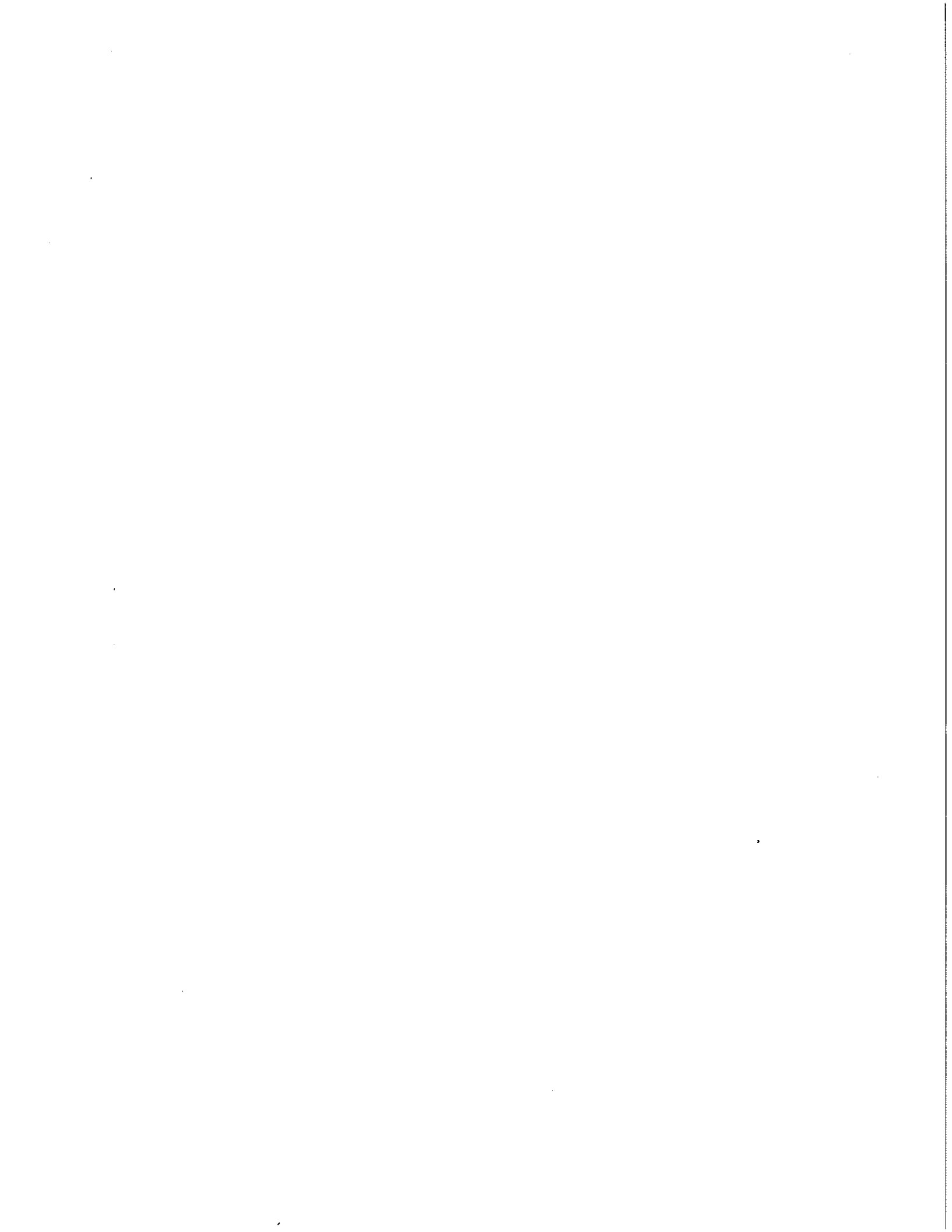
**a. Authorized Representative**

Prefix	First Name Cathy	Middle Name
Last Name Stepp	Suffix	
b. Title Secretary	c. Telephone Number (608) 267-7556	
d. Signature of Authorized Representative	e. Date Signed 10/31/10	



**BUDGET INFORMATION -- Non-Construction Programs**

SECTION A -- BUDGET SUMMARY						
Grant Program Function or Activity (a)	Catalog of Federal Domestic Assistance Number (b)	Estimated Unobligated Funds		New or Revised Budget		Total (g)
		Federal (c)	Non-Federal (d)	Federal (e)	Non-Federal (f)	
1. BF Assessment	66.818			\$600,000		\$600,000
2.						
3.						
4.						
5. TOTALS				\$600,000		\$600,000
SECTION B -- BUDGET CATEGORIES						
Object Class Categories	GRANT PROGRAM, FUNCTION OR ACTIVITY					Total (5)
	(1) BF Assessment	(2)	(3)	(4)	(5)	
a. Personnel		\$0				
b. Fringe Benefits		\$0				
c. Travel		\$0				
d. Equipment		\$0				
e. Supplies		\$0				
f. Contractual		\$600,000				\$600,000
g. Construction		\$0				
h. Other		\$0				
i. Total Direct Charges (sum of 6a-6h)		\$600,000				\$600,000
j. Indirect Charges						
k. TOTALS (sum of 6i and 6j)		\$600,000				\$600,000
7. Program Income						



SECTION C -- NON-FEDERAL RESOURCES				
(a) Grant Program	(b) Applicant	(c) State	(d) Other Sources	(e) TOTALS
8. Brownfields Federal Assessment Grant	\$0			
9.				
10.				
11.				
12. TOTALS (sum of lines 8 - 11)				

SECTION D -- FORECASTED CASH NEEDS					
	Total for 1st Year	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
	13. Federal	\$600,000	\$150,000	\$150,000	\$150,000
14. Non-Federal	\$0	\$0	\$0	\$0	\$0
15. TOTAL (sum of lines 13 and 14)	\$600,000	\$150,000	\$150,000	\$150,000	\$150,000

SECTION E -- BUDGET ESTIMATES OF FEDERAL FUNDS NEEDED FOR BALANCE OF THE PROJECT				
(a) Grant Program	FUTURE FUNDING PERIODS (Years)			
	(b) First	(c) Second	(d) Third	(e) Fourth
16. Brownfields Federal Assessment Grant	\$0			
17.				
18.				
19.				
20. TOTALS (sum of lines 16-19)				

SECTION F -- OTHER BUDGET INFORMATION	
21. Direct Charges: See attached budget detail.	22. Indirect Charges: (Salary + Fringe Benefits) x %
23. Remarks:	

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**ASSURANCES -- NON-CONSTRUCTION PROGRAMS**

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

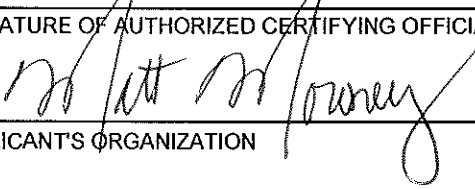
**PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.**

**NOTE:** Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurance. If such is the case, you will be notified.

As the duly authorized representative of the applicant I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§ 1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. § 794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§ 6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§ 523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, with the provisions of the Hatch Act (5 U.S.C. §§ 1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. 874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clear Air) Implementation Plans under Section 176(c) of the Clear Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended, (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended, (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations and policies governing this program.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	TITLE Deputy Secretary
APPLICANT'S ORGANIZATION Wisconsin Department of Natural Resources	DATE SUBMITTED 10/31/12